12 CONFIDENTIAL REPORTS

12.1 CYCLONE TRACY COMMEMORATIVE PROGRAM UPDATE

Author: **Senior Coordinator Place Activation and Events**
Executive Manager Growth & Economic Development

Authoriser: **General Manager Innovation**

Attachments: **Nil**

Section under the Act	The grounds on which part of the Council or Committee may be closed to the public are listed in Section 99(2) of the *Local Government Act 2019* and Regulation 51 of the Local Government (General) Regulations 2021.
Sub-clause and Reason:	51(e) - subject to subregulation 51(3) – information provided to the council on condition that it be kept confidential and would, if publicly disclosed, be likely to be contrary to the public interest.

RECOMMENDATIONS

City of Darwin Officers recommend:

1. THAT the report entitled Cyclone Tracy Commemorative Program Update be received and noted.
2. THAT the Cyclone Tracy Commemoration Advisory Committee continue to add information to the Cyclone Tracy Collaboration Matrix on Monday.com.
3. THAT this report and any attachments be deemed confidential documents and be treated as such in accordance with Section 293 (1) of the *Local Government Act 2019.*
4. THAT the documents remain confidential and that this decision be moved into Open at the end of the meeting.

PURPOSE

The purpose of this report is to provide the Cyclone Tracy Commemoration Advisory Committee with an update on Cyclone Tracy commemoration program planning.

KEY ISSUES

- Council endorsed the appointment of the Member for Solomon, Mr Luke Gosling OAM, MP to the Cyclone Tracy Commemoration Advisory Committee at the Ordinary Meeting held on 6 Feb 2024.
- Concepts for the commemorative monument presented at the last Cyclone Tracy Commemoration Advisory Committee meeting have been considered by the Federal Government funding partner and Option 3 has been selected.
- The formal Welcome Reception on Friday 29 November 2024 and the Commemorative Service on 30 November 2024 has been checked for date conflicts with Parliament sittings and there are no conflicts.
- The City of Darwin Cyclone Tracy 50th Commemoration Grants Program has closed, and assessment of applications has begun.

- City of Darwin officers have developed a Cyclone Tracy Collaboration Matrix for activities and projects.
- City of Darwin officers have developed a draft Cyclone Tracy 50th Anniversary Communications and Marketing Plan.

DISCUSSION

Member for Solomon, Mr Luke Gosling OAM, MP on Committee

Due to the significance of Cyclone Tracy 50th Anniversary and the high level of interest from Government bodies, Mr Luke Gosling, Member for Solomon, was appointed to the Cyclone Tracy Commemoration Advisory Committee at the Council Ordinary Meeting held on 6 Feb 2024. Mr Gosling is an Australian politician and retired Australian Army officer.

He has been the Australian Labor Party member for the Australian House of Representatives, seat of Solomon in the Northern Territory since the 2016 Federal election. Mr Gosling will be providing advice and strategic direction alongside the existing members on behalf of the Federal Government.

Monument at Bundilla

Three concepts for the kinetic commemorative monument were presented at the last Cyclone Tracy Commemoration Advisory Committee meeting on 24 January 2024. At the Committee meeting, members suggested Option 1 and Option 3 were appropriate, with Option 3 being a preference due to the additional cost of Option 1.

Since then, the Federal Government has confirmed that they are comfortable with Option 3 based on budget and feedback from the Committee.

Project Managers from RPS consultants have been appointed to develop the detailed design of Stage 1 of a draft Bundilla Masterplan. A reflection area and location for the Cyclone Tracy Monument will be incorporated into the draft.

City of Darwin officers will continue to advance the project, seeking funding, progressing design and working with the artist to progress towards monument construction and installations.

Formal Welcome Reception

The formal Cyclone Tracy 50th Anniversary Welcome Reception at Parliament House in Darwin has been booked for Friday, 29 November 2024. There are no conflicts with Australian Parliament sitting dates with the last Parliament sitting date in 2024 scheduled for Thursday, 28 November 2024. The welcome event will be an evening invitation only event for dignitaries.

City of Darwin Cyclone Tracy 50th Commemoration Grants Program

The City of Darwin Cyclone Tracy 50th Commemoration Grants Program (Round 1) closed on 15 February 2024. A panel has been convened to assess the applications against criteria. The assessment will be reported to the next Cyclone Tracy Commemoration Advisory Committee for recommendation on 25 March 2024.

Cyclone Tracy Collaboration Matrix

City of Darwin officers have developed a Cyclone Tracy Collaboration Matrix for all Cyclone Tracy 50th commemoration activities and projects. The document is a live and online document

for all members of the Committee to provide regular updates, communicate their projects and initiatives, contribute, and collaborate.

The aim of this live document is to capture as many activities and projects as possible and keep the information easy to access at any time. The Committee was sent information with links to the Matrix to begin contributing to the online document on 1 February 2024.

The objectives of the matrix are to:

- Have one source of information for all Cyclone Tracy 50th Commemoration activities and projects
- track activities and project progress
- provide up-to-date information for all stakeholders
- reduce the risk of funding application cross overs, and
- reduce the risk of event clashes.

Cyclone Tracy Anniversary Program Communications and Marketing Plan

City of Darwin officers have developed a draft Cyclone Tracy 50th Anniversary Program Communications and Marketing Plan.

This plan is a high-level plan at this stage and includes:

- Setting the communication objectives
- identifying key stakeholders/influencers
- target audiences and overarching key messages
- potential issues and sensitivities
- tone and evaluation, and
- tactics, timing and budget.

PREVIOUS COUNCIL RESOLUTION NA	
STRATEGIC PLAN ALIGNMENT	5 A Vibrant and Creative City 5.2 By 2030, Darwin will be a more connected community and have pride in our cultural identity
BUDGET / FINANCIAL / RESOURCE IMPLICATIONS	**Budget/Funding:** NA **Is Funding identified:** NA **Existing Position No:** NA **Contractor:** NA
LEGISLATION / POLICY CONTROLS OR IMPACTS	**Legislation:** NA **Policy:** NA

CONSULTATION, ENGAGEMENT & COMMUNICATION	NA
DECLARATION OF INTEREST	The report author does not have a conflict of interest in relation to this matter. The report authoriser does not have a conflict of interest in relation to this matter. If a conflict of interest exists, staff will not act in the matter, except as authorised by the CEO or Council (as the case requires).

12.2 CYCLONE TRACY COMMEMORATIVE SIGNAGE PROJECT

Author: **Project Officer**
Senior Coordinator Place Activation and Events
Executive Manager Growth & Economic Development

Authoriser: **General Manager Innovation**

Attachments: **1. Proposed Sign Location Map ⇩**

Section under the Act	The grounds on which part of the Council or Committee may be closed to the public are listed in Section 99(2) of the *Local Government Act 2019* and Regulation 51 of the Local Government (General) Regulations 2021.
Sub-clause and Reason:	51(c)(i) - information that would, if publicly disclosed, be likely to cause commercial prejudice to, or confer an unfair commercial advantage on, any person.

RECOMMENDATIONS

City of Darwin Officers recommend:

1. THAT the report entitled Cyclone Tracy Commemorative Signage Project be received and noted.
2. THAT the Cyclone Tracy Commemoration Advisory Committee review **Attachment 1** and the report discussion and provide advice and feedback on the proposed locations and information to be included on the proposed signs.
3. THAT this report and any attachments be deemed confidential documents and be treated as such in accordance with Section 293 (1) of the *Local Government Act 2019.*
4. THAT the documents remain confidential and that this decision be moved into Open at the end of the meeting.

PURPOSE

The purpose of this report is to provide the Cyclone Tracy Commemoration Advisory Committee with an update on the progress of the interpretive sign project, specifically focusing on the proposed locations for commemorative signage and the relative significance of those locations to stories and content.

KEY ISSUES

- The Interpretive Signs Project was proposed as part of City of Darwin's funded program to commemorate the 50th anniversary of Cyclone Tracy.
- Ten sites and signs have been proposed for design and installation that will, once installed form a Cyclone Tracy Commemorative Trail for tourists and locals to visit and learn about the places and how they were impacted by and tell the story of Cyclone Tracy's legacy in Darwin.
- Site selection criteria has been based on historical significance, accessibility, visibility, and how the site fits within a greater commemoration trail.

- Signs proposed that are not under City of Darwin care and control will require consultation and approval from owners.
- It is crucial to strike a balance in portraying the diverse contributions and experiences of those affected by Cyclone Tracy.

DISCUSSION

This report presents the findings of an evaluation process and outlines the selected sites for commemorative signage. The project scope includes planning, design and installation of ten commemorative signs. The signs are intended to be on display at locations that tell a story around the impacts, connections and implications Cyclone Tracy had on the community and people of Darwin.

The project team conducted an assessment to determine the most appropriate sites. Each nominated location was evaluated based on its historical significance to Cyclone Tracy, potential for public engagement, accessibility, visibility, and alignment with the project objectives.

The evaluation process involved considering the site's relevance to key events or aspects of Cyclone Tracy, its ability to serve as a meaningful space for reflection and remembrance, and its potential to convey the enduring impact of the disaster and the resilience of the Darwin community.

Through this assessment, the project team identified and selected the most suitable locations that would effectively honour the memory of Cyclone Tracy, celebrate the resilience of the community, and provide valuable opportunities for education and reflection. The proposed locations are:

1. Darwin Waterfront

Significance: Representative of the fleet of vessels ordered to sea by the harbourmaster ahead of Cyclone Tracy. Six vessels survived, highlighting the bravery and sacrifice of those at sea.

Opportunity: An installation will honour the lives lost at sea and commemorate the stoic efforts of the navy sailors.

2. Civic Park

Significance: Situated in the administrative hub of Darwin.

Opportunity: Develop interpretive signage highlighting the role of leadership in the recovery process and the significance of nearby historical landmarks.

3. Bicentennial Park – Area 4 (Travel Lodge)

Significance: Iconic landmark representing Cyclone Tracy's impact on infrastructure.

Opportunity: Display photographs and stories of the Travel Lodge's damage and consequent utilisation during the recovery as a testament to the community's resilience.

4. Old Hospital Site – Lambell Terrace

Significance: Former site of Darwin Hospital, pivotal in providing emergency medical response after Cyclone Tracy.

Opportunity: Install signage recognising the heroic acts of hospital staff and commemorating their dedication to saving lives amidst challenging conditions.

5. Darwin High School

Significance: Coordination centre for relief activities and community support during the recovery phase.

Opportunity: Honour the dedication and resilience of individuals who worked tirelessly; highlight the collective spirit of unity and compassion that emerged in response to Cyclone Tracy.

6. Barrett Park Parap

Significance: Main pipe water collection site, symbolising community resilience in restoring basic services post cyclone.

Opportunity: Feature images and stories depicting cleanup efforts and restoration of essential services, highlighting the community's determination and resilience.

7. Airport Gates - North Side

Significance: Key evacuation site during Cyclone Tracy.

Opportunity: Information will display aircraft damage alongside evacuation efforts, acknowledging the major coordination and collaboration efforts of those involved.

8. Parer Drive Moil

Significance: Epic and recognisable viewpoint representative of the northern suburbs.

Opportunity: Display contrasting images of devastation and rejuvenation, providing a visual narrative of resilience.

9**. Nightcliff Corrugated Iron Relic**

Significance: Relic from Cyclone Tracy, symbolising the enduring impact of the disaster on the landscape.

Opportunity: Preserve and interpret the corrugated iron relic as a tangible reminder of Cyclone Tracy's impact on the environment.

10. Dripstone Cliffs

Significance: Overlooks Dariba Nungalinya, the Larrakia spirit being who watches over the earth and seas of Darwin.

Opportunity: Develop interpretive signage acknowledging Dariba Nungalinya and its role in the events surrounding Cyclone Tracy. Pay homage to the cultural and spiritual heritage of the region while commemorating the resilience of its people.

These locations are still being considered in terms of how feasible the locations are against existing infrastructure, vegetation, gathering and other more technical constraints. It is important to acknowledge that there may be some negotiation required. These negotiations could potentially influence selected locations, as stakeholders may have specific concerns or preferences regarding the look and placement of signage. This is particularly relevant for sites that are situated on land not under the control of City of Darwin. These sites include Darwin Waterfront, Lambell Terrace, Darwin High School and Casuarina Coastal Reserve.

The next phase of the Cyclone Tracy commemorative signage project includes conducting research to gather a tapestry of relevant information. The research will explore historical archives, survivor testimonies, and official reports related to Cyclone Tracy and its impact on the Darwin community. By examining these sources, we aim to compile accurate and meaningful content that will form the foundation of the signage to ensure the historical accuracy of the information presented and develop a nuanced understanding of the cyclone's profound effects on the community. Collaborating with local experts and stakeholders will be instrumental in capturing diverse perspectives and insights, enriching the narrative portrayed on the signage.

PREVIOUS COUNCIL RESOLUTION

At the 6 February 2024 meeting Council resolved:

RESOLUTION ORD031/24

Moved: Councillor Peter Pangquee
Seconded: Councillor Brian O'Gallagher

1. THAT the report entitled Review of Confidential Decisions – Council Committees be received and noted.
2. THAT Council approve to move certain decisions at **Attachment 1** for the Risk Management and Audit Committee, made between October 2021 to December 2023 from Confidential to Open.
3. THAT Council approve to move certain decisions at **Attachment 2** for Cyclone Tracy Commemoration Advisory Committee, East Point Reserve Advisory Committee, and Information Communication Technology Steering Committee, made between January 2022 to December 2023 from Confidential to Open.
4. THAT this report and any attachments be deemed confidential documents and be treated as such in accordance with Section 293 (1) of the *Local Government Act 2019.*
5. THAT the documents remain confidential and that this decision be moved into Open at the end of the meeting.

At the 24 January meeting the Cyclone Tracy Commemoration Advisory Committee resolved:

COMMITTEE RESOLUTION CTCAC006/24

Moved: Northern Territory Government Jo Smallacombe
Seconded: Australian Defence Force, Mark Bunnett LCDR

1. THAT the report entitled Cyclone Tracy 50th Commemoration Program Update be received and noted.
2. THAT the Cyclone Tracy Commemoration Advisory Committee recommends progressing the design, construction and installation of a Cyclone Tracy commemoration monument at Bundilla Beach, Fannie Bay, subject to funding and community consultation.
3. THAT the Cyclone Tracy Commemoration Advisory Committee recommends the installation of approximately 10 interpretative signs across the municipality at key places of interest.
4. THAT the Cyclone Tracy Commemoration Advisory Committee members promote the Cyclone Tracy 50th Anniversary Commemoration Grants Program.
5. THAT this report and any attachments be deemed confidential documents and be treated as such in accordance with Section 293 (1) of the *Local Government Act 2019.*
6. THAT the documents remain confidential and that this decision be moved into Open at the end of the meeting.

STRATEGIC PLAN ALIGNMENT	5 A Vibrant and Creative City 5.2 By 2030, Darwin will be a more connected community and have pride in our cultural identity	
BUDGET / FINANCIAL / RESOURCE	**Budget/Funding:**	$30,000
	Is Funding identified:	Yes

IMPLICATIONS	**Existing Position No:** N/A **Contractor:** TBC
LEGISLATION / POLICY CONTROLS OR IMPACTS	**Legislation:** N/A **Policy:** N/A
CONSULTATION, ENGAGEMENT & COMMUNICATION	**Engagement Level:** Discuss **Tactics:** Discuss sign location, content and installation **Internal:** Parks Coordinator, building maintenance, assets, media **External:** MAGNT, Library Archives, Property Owners
DECLARATION OF INTEREST	The report author does not have a conflict of interest in relation to this matter. The report authoriser does not have a conflict of interest in relation to this matter. If a conflict of interest exists, staff will not act in the matter, except as authorised by the CEO or Council (as the case requires).


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Proposed Sign Locations
Proposed Monument Location
CSC Sculpture

12.3 MEMBERS VERBAL UPDATES

AUTHOR: **SENIOR COORDINATOR PLACE ACTIVATION AND EVENTS**

AUTHORISER: **GENERAL MANAGER INNOVATION**

ATTACHMENTS: **NIL**

SECTION UNDER THE ACT	THE GROUNDS ON WHICH PART OF THE COUNCIL OR COMMITTEE MAY BE CLOSED TO THE PUBLIC ARE LISTED IN SECTION 99(2) OF THE *LOCAL GOVERNMENT ACT 2019* AND REGULATION 51 OF THE LOCAL GOVERNMENT (GENERAL) REGULATIONS 2021.
SUB-CLAUSE AND REASON:	51(E) - SUBJECT TO SUBREGULATION 51(3) – INFORMATION PROVIDED TO THE COUNCIL ON CONDITION THAT IT BE KEPT CONFIDENTIAL AND WOULD, IF PUBLICLY DISCLOSED, BE LIKELY TO BE CONTRARY TO THE PUBLIC INTEREST.

RECOMMENDATIONS

THAT THE REPORT ENTITLED MEMBERS VERBAL UPDATES BE RECEIVED AND NOTED.

14.3 MEMBERS VERBAL UPDATES

COMMITTEE RESOLUTION CTCAC014/24

Moved: [redacted]
Seconded: [redacted]

THAT the report entitled Members Verbal Updates be received and noted.

CARRIED 10/0

- [redacted]
  - Provided an update regarding the numbers for the Cyclone Tracy death list which is now on MAGNT website. The death list numbers has likewise been updated in Wikipedia and changed the death toll from 71, which was a double count, to 66, which is now the official death count
  - Further, another page was created in Wikipedia entitled *Death Result from Cyclone Tracy* and can be downloaded as a PDF file
- [redacted]
  - Provided an update regarding moving to the Education Community Precinct at Charles Darwin University later in the year which is not taking place as scheduled and may be happening next year instead, hence, this would have some impact on the planned exhibition for Cyclone Tracy
  - The Cyclone Tracy Exhibition space will now be at the mezzanine level and may be reduced in its scope due the space area
  - There are still plans to continue to organise a symposium