Business Papers

Ordinary Council Meeting

Tuesday, 11 September 2018 5.30pm





Notice of Meeting

To the Lord Mayor and Aldermen

You are invited to attend an Ordinary Council Meeting to be held in the Council Chambers, Level 1, Civic Centre, Harry Chan Avenue, Darwin, on Tuesday, 11 September 2018, commencing at 5.30pm.

SCOTT WATERS

CHIEF EXECUTIVE OFFICER

ORD09/3

CITY OF DARWIN

TWENTY-THIRD ORDINARY MEETING OF THE TWENTY-SECOND COUNCIL

TUESDAY, 11 SEPTEMBER 2018

MEMBERS: The Right Worshipful, Lord Mayor, K Vatskalis, (Chair); Member A J Arthur; Member J Bouhoris; Member S Cullen; Member J A Glover; Member G J Haslett; Member R M Knox; Member G Lambrinidis; Member S J Niblock; Member M Palmer; Member P Pangquee; Member R Want de Rowe; Member E L Young.

OFFICERS: Chief Executive Officer, Mr S Waters; Acting Chief Operating Officer, Mr A Roach; Acting General Manager City Performance, Ms M Reiter; Acting General Manager City Operations, Mr N Kleine; Acting General Manager City Life, Mr M Grassmayr; Committee Administrator, Mrs P Hart.

Enquiries and/or Apologies: Penny Hart E-mail: p.hart@darwin.nt.gov.au

PH: 8930 0670

WEBCASTING DISCLAIMER

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	* * * INDEX * * *	PAGE
1.	ACKNOWLEDGEMENT OF COUNTRY	6
2.	THE LORD'S PRAYER	6
3.	MEETING DECLARED OPEN	6
4.	APOLOGIES AND LEAVE OF ABSENCE	6

ORD09/4

5.	ELECTRONIC MEETING ATTENDANCE7			
6.	DECLARATION OF INTEREST OF MEMBERS AND STAFF7			
7.	CONFIRMATION OF MINUTES OF PREVIOUS MEETING/S			
7.1 7.2	Ordinary Council Meeting 28/08/18			
8.	MATTERS OF PUBLIC IMPORTANCE8			
9.	DEPUTATIONS AND BRIEFINGS8			
10.	PUBLIC QUESTION TIME8			
11.	CONFIDENTIAL ITEMS			
11.1 11.2 11.3	Closure to the Public for Confidential Items			
12.	PETITIONS8			
13.	NOTICE(S) OF MOTION			
13.1	CBD Masterplan Reboot9			
14.1	OFFICERS REPORTS (ACTION REQUIRED)			
14.1.1	Minutes Bombing of Darwin and Military History Advisory Committee 15 August 2018			
14.2	OFFICERS REPORTS (RECEIVE & NOTE)26			

ORD09/5

15.	TOWN PLANNING REPORT/LETTERS	
15.1 15.2 15.3	Council Responses to Planning Applications - September 2018 Planning Reform Phase 1 Renaming of one road -Barneson Street to Garramilla	43
16.	INFORMATION ITEMS AND CORRESPONDENCE RECEIVED	93
17.	REPORTS OF REPRESENTATIVES	93
18.	QUESTIONS BY MEMBERS	93
19.	GENERAL BUSINESS	93
20.	DATE, TIME AND PLACE OF NEXT ORDINARY COUNCIL MEETING	93
21.	CLOSURE OF MEETING TO THE PUBLIC	93
22.	ADJOURNMENT OF MEETING AND MEDIA LIAISON	93

Reports, recommendations and supporting documentation can be accessed via the City of Darwin Council Website at www.darwin.nt.gov.au, at Council Public Libraries or contact the Committee Administrator on (08) 8930 0670.

TWENTY-THIRD ORDINARY COUNCIL MEETING - OPEN SECTION TUESDAY, 11 SEPTEMBER 2018

ORD09/6

1. **ACKNOWLEDGEMENT OF COUNTRY**

2. THE LORD'S PRAYER

3. **MEETING DECLARED OPEN**

APOLOGIES AND LEAVE OF ABSENCE 4.

Common No. 2695036

4.1 **Apologies**

4.2 **Leave of Absence Granted**

- THAT it be noted Member G Lambrinidis is an apology due to a Leave of Α. Absence previously granted on 17 July 2018 for the period 23 August to 2 October 2018.
- B. THAT it be noted Member M Palmer is an apology due to a Leave of Absence previously granted on 14 August 2018 for the period 1 to 13 September 2018.
- C. THAT it be noted Member S Cullen is an apology due to a Leave of Absence previously granted on 28 August 2018 for the period 8 September to 1 October 2018.
- D. THAT it be noted Member R M Knox is an apology due to a Leave of Absence previously granted on 28 August 2018 for the period 8 September to 1 October 2018.

4.3 **Leave of Absence Requested**

ORD09/7

5. ELECTRONIC MEETING ATTENDANCE Common No. 2221428

5.1 <u>Electronic Meeting Attendance Granted</u>

THAT Council note that pursuant to Section 61 (4) of the Local Government Act and Decision No. 21\0009 – 15/04/12, the following member(s) was granted permission for Electronic Meeting Attendance at this the Twenty-Third Ordinary Council Meeting held on Tuesday, 11 September 2018:

- Member G Lambrinidis
- Member S Cullen
- Member R M Knox

5.2 Electronic Meeting Attendance Requested

- 6. **DECLARATION OF INTEREST OF MEMBERS AND STAFF**Common No. 2752228
- 6.1 Declaration of Interest by Members
- 6.2 Declaration of Interest by Staff
- 7. CONFIRMATION OF MINUTES OF PREVIOUS MEETING/S Common No. 1955119
- 7.1 Confirmation of the Previous Ordinary Council Meeting

THAT the tabled minutes of the previous Ordinary Council Meeting held on Tuesday, 28 August 2018, be received and confirmed as a true and correct record of the proceedings of that meeting.

7.2 **Business Arising**

Reports, recommendations and supporting documentation can be accessed via the City of Darwin Council Website at www.darwin.nt.gov.au, at Council Public Libraries or contact the Committee Administrator on (08) 8930 0670.

TWENTY-THIRD ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 11 SEPTEMBER 2018

ORD09/8

8. MATTERS OF PUBLIC IMPORTANCE

9. DEPUTATIONS AND BRIEFINGS

Nil

10. PUBLIC QUESTION TIME

11. CONFIDENTIAL ITEMS

Common No. 1944604

11.1 Closure to the Public for Confidential Items

THAT pursuant to Section 65 (2) of the Local Government Act and Regulation 8 of the Local Government (Administration) Regulations the meeting be closed to the public to consider the following Confidential Items:-

<u>ltem</u>	<u>Regulation</u>	Reason	
C27.1.1	8(c)(iv)	information that would, if publicly disclosed be likely to prejudice the interests of the council or some other person	
C27.1.2	8(b)	information about the personal circumstances of a resident or ratepayer	
C27.1.3	8(c)(iv)	information that would, if publicly disclosed, be likely to prejudice the interests of the council or some other person	

11.2 <u>Moving Open Items Into Confidential</u>

11.3 Moving Confidential Items Into Open

12. PETITIONS

Reports, recommendations and supporting documentation can be accessed via the City of Darwin Council Website at www.darwin.nt.gov.au, at Council Public Libraries or contact the Committee Administrator on (08) 8930 0670.

TWENTY-THIRD ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 11 SEPTEMBER 2018

ORD09/9

13. NOTICE(S) OF MOTION

13.1 CBD Masterplan Reboot

Common No. 2116605

The Notice of Motion raised by Member S J Niblock is Attachment A.

THAT a report outlining options to review and revive the CBD Masterplan be prepared and presented to Council by 16 October 2018.

6 Sept 2018

NOTICE OF MOTION

Subject - CBD Masterplan Reboot Common No. 2116605

I give notice that at the First Ordinary Council Meeting on 11 Sept 2018, I will be moving the following motion:-

THAT a report outlining options to review and revive the CBD Masterplan be prepared and presented to Council by 16 Oct

Rationale

The CBD Masterplan was adopted by Council in early 2015. It was a collaboration between the City of Darwin and the NT Government with funding from all three levels of government. It was well resourced and the engagement with stakeholders and the community was thorough and extensive.

For a number of reasons, the final masterplan was quite compromised and ultimately not incorporated into the NT Planning Scheme. Since then a small number of the 72 projects have been considered, but by and large the Masterplan has lost all momentum. The NT Government and Council continue to work on various projects across the CBD but often in an ad hoc manner and in isolation of one another sometimes in contradiction of the underlying principles contain within the masterplan

With improved relationships between a new Council and still relatively new NT Government, plus a recent restructure within Council, there is now an opportunity to revisit or "reboot" the CBD masterplan. This could involve brining the new Council up to date on the various rationales and projects with the masterplan, reviewing what was left out and why, and importantly an opportunity to update it to incorporate the various projects that comprise Darwin City Deal.

Council needs to be far more strategic and considered in how it invests in, and develops the city and a rebooted CBD masterplan should be the document to provide that guidance and strategy.

Alderman Simon Niblock

Sum Miles

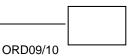
Signed by me at Darwin this 6th day, Sept2018

Reports, recommendations and supporting documentation can be accessed via the City of Darwin Council Website at www.darwin.nt.gov.au, at Council Public Libraries or contact the Committee Administrator on (08) 8930 0670.

TWENTY-THIRD ORDINARY COUNCIL MEETING - OPEN SECTION TUESDAY, 11 SEPTEMBER 2018

ORD09/10

14.1 OFFICERS REPORTS (ACTION REQUIRED)



ENCL: 1ST ORDINARY COUNCIL MEETING/OPEN AGENDA ITEM: 14.1.1

MINUTES BOMBING OF DARWIN AND MILITARY HISTORY ADVISORY COMMITTEE 15 AUGUST 2018

REPORT No.: 18CL0084 MG:kl COMMON No.: 3852288 DATE: 11/09/2018

Presenter: Executive Assistant, Karen Long

Approved: Acting General Manager Community and Regulatory Services,

Matt Grassmayr

PURPOSE

The purpose of this report is to present the minutes of the Bombing of Darwin and Military History Advisory Committee meeting held on 15 August 2018.

LINK TO STRATEGIC PLAN

The issues addressed in this Report are in accordance with the following Goals/Strategies as outlined in the 'Evolving Darwin Towards 2020 Strategic Plan':-

Goal

4 Historic and Culturally Rich City

Outcome

4.1 Recognised key activities and events

Key Strategies

4.1.2 Promote Darwin's war time, military and aviation history

KEY ISSUES

- The minutes of the Bombing of Darwin and Military History Advisory Committee meeting held on 15 August 2018 are presented at **Attachment A**.
- The Committee received an overview from Inspire Strategic Solutions on The Territory Tribute and The Centenary of the Great Air Race 2019.
- The Committee received and noted the Bombing of Darwin Day 2019 program.
- The Committee supported a recommendation to Council for the installation of a plaque on one of the memorial plinths at the Cenotaph to honour 2 and 13 Hudson Bomber Squadrons of the Royal Australian Air Force.

REPORT NUMBER: 18CL0084 MG:kl

SUBJECT: MINUTES BOMBING OF DARWIN AND MILITARY HISTORY ADVISORY

COMMITTEE 15 AUGUST 2018

RECOMMENDATIONS

A. THAT Report Number 18CL0084 MG:kl entitled Minutes Bombing of Darwin and Military History Advisory Committee 15 August 2018, be received and noted.

- B. THAT Council grant permission for the installation of a plaque recognising 2 and 13 Hudson Bomber Squadrons of the Royal Australian Air Force on one of the memorial plinths at the rear of the Cenotaph, subject to Council conditions and requirements.
- C. THAT responsibility and costs for the production of the plaque recognising 2 and 13 Hudson Bomber Squadrons of the Royal Australian Air Force be the proponents.
- D. THAT Council install the plaque recognising 2 and 13 Hudson Bomber Squadrons of the Royal Australian Air Force and assist with the associated unveiling ceremony at the time of the Bombing of Darwin Day commemorative event in 2019.

BACKGROUND

The Minutes of the Bombing of Darwin and Military History Advisory Committee meeting held on 15 August 2018 are presented and detailed at **Attachment A**.

DISCUSSION

Bombing of Darwin Day 2019

Planning is well underway for 2019. Initial meetings have been held with Australian Defence Force and future planning days have been confirmed for November and early February. Attached at **Attachment B** is a draft of the 2019 program.

Proposal for a Plague near the Cenotaph

Council received for its consideration a request from Dr Tom Lewis OAM a proposal to add a cast bronze plaque near the Cenotaph area recognising 2 and 13 Hudson Bomber Squadrons of the Royal Australian Air Force (**Attachment C**). The request was presented to the Bombing of Darwin and Military History Advisory Committee outlining the following key points of the proposal:

The Local Order of Australia Association Branch is willing to contribute \$1000 towards the costs. Mr Winspear has also indicated a willingness to contribute to the plaque and also pay for his own travel to Darwin to attend an unveiling ceremony.

REPORT NUMBER: 18CL0084 MG:kl

SUBJECT: MINUTES BOMBING OF DARWIN AND MILITARY HISTORY ADVISORY

COMMITTEE 15 AUGUST 2018

 Request for Council financial assistance of \$1000 and assistance with an unveiling ceremony at the time of the Bombing of Darwin Day commemorative event.

The Community Events Coordinator has discussed with Dr Tom Lewis the proposed unveiling ceremony being held on the afternoon of 18 February 2019 as infrastructure would already in place for the commemorative service and could be utilised. Following the unveiling ceremony guests would then proceed to the Civic Centre for a reception with the Lord Mayor. Mr Lewis accepted this proposal.

The RSL Darwin Sub-Branch has provided their support to the addition of the plaque at the rear of the Cenotaph, **Attachment D**.

There are spaces available on the concrete plinths for plaques at the rear of the Cenotaph and the plaque will be installed next in line. City of Darwin Officers will liaise with the proponent regarding Council's requirements.

The cost to Council to install the plaque would be approximately \$400-\$500. The unveiling ceremony would be provided through in kind support and allocation of existing operational budget.

In considering this request the Committee made the following recommendation:

That the Bombing of Darwin and Military History Advisory Committee recommend to Council that responsibility for the plaque costs be the proponents and that Council install the plaque and assist with the associated unveiling ceremony.

It is recommended that this plaque request and associated ceremony be approved as it is in keeping with Council's recognition of its military history and those who have served.

CONSULTATION PROCESS

In preparing this report, the following City of Darwin officers were consulted:

- Community Events Coordinator
- Parks Coordinator

In preparing this report, the following External Parties were consulted:

- Bombing of Darwin and Military History Advisory Committee
- Dr Tom Lewis

POLICY IMPLICATIONS

Nil

REPORT NUMBER: 18CL0084 MG:kl

SUBJECT: MINUTES BOMBING OF DARWIN AND MILITARY HISTORY ADVISORY

COMMITTEE 15 AUGUST 2018

BUDGET AND RESOURCE IMPLICATIONS

Funding for the installation and unveiling ceremony would be provided through in kind support and allocation of existing operational budget.

RISK/LEGAL/LEGISLATIVE IMPLICATIONS

Nil

ENVIRONMENTAL IMPLICATIONS

Nil

COUNCIL OFFICER CONFLICT OF INTEREST DECLARATION

We the Author and Approving Officers declare that we do not have a Conflict of Interest in relation to this matter.

KAREN LONG EXECUTIVE ASSISTANT

MATT GRASSMAYR
ACTING GENERAL MANAGER
COMMUNITY AND REGULATORY
SERVICES

For enquiries, please contact Matt Grassmayr on 89300633 or email: m.grassmayr@darwin.nt.gov.au.

Attachments:

Attachment A: Minutes Bombing of Darwin and Military History Advisory

Committee 15 August 2018

Attachment B: Draft Bombing of Darwin Day 2019 Program

Attachment C: Plaque Request

Attachment D: Letter from the RSL Darwin Sub-Branch



MINUTES BOMBING OF DARWIN & MILITARY HISTORY ADVISORY COMMITTEE

2.00 - 3.00 pm, Wednesday 15 August 2018 Meeting Room 1, City of Darwin

1. PRESENT

Alderman Andrew Arthur Chair Mr Stephen Gloster RSL

Mr Norm Cramp Darwin Military Museum Manager

Ms Meg Cotter Tourism NT Trade and Industry Marketing

Executive

Ms Meghan Bailey Department of Veterans' Affairs Deputy

Commissioner NT

Mr Matt Grassmayr City of Darwin Acting General Manager City Life

City of Darwin Staff

Ms Kylie Salisbury Community Events Producer

Mrs Karen Long Executive Assistant

Invited Defence Representatives

Major Peter Darlington

Guests

Mr Vicktor Petroff Project Manager, Inspire Strategic Solutions

2. APOLOGIES

The Hon Kon Vatskalis The Right Worshipful, The Lord Mayor Alderman Gary Haslett

Ms Melissa Reiter City of Darwin Acting General Manager City

Performance

Mr Tony Simons Aviation Historical Society of the NT President Ms Susan Kirkman Department of Tourism and Culture, Executive

Director, Infrastructure and Corporate Services Defence NT, Director Community Engagement,

Ms Linda Fazldeen

Defence NT, Director Community Engagement
Department of Trade, Business and Innovation

The meeting opened at 2.05 pm and Alderman Arthur chaired the meeting

3. DECLARATION OF INTEREST IN ANY ITEMS ON THE AGENDA - Nil

4. ACCEPTANCE OF PREVIOUS MINUTES 13 JUNE 2018

The minutes of the meeting of the 13 June 2018 were received as a true and accurate record.

Bailey/Gloster, carried

5. BUSINESS ARISING FROM PREVIOUS MINUTES 13 JUNE 2018

Acting General Manager, Matt Grassmayr updated the Committee on Kylie Salisbury's return as Community Events Producer.

6. GENERAL BUSINESS

- 6.1 Mr Vicktor Petroff, Project Manager, Inspire Strategic Solutions, provided an overview of -
 - The Territory Tribute an annual event currently in development to make its debut next year. A calendar of events taking place from 19 February (anniversary of the Darwin Bombings) to 25 April (ANZAC Day).
 - The Centenary of the Great Air Race 2019.
- 6.2 Armistice Day 2018 Update Ms Kylie Salisbury provided progress to date on behalf of Ms Linda Falzdeen
 - Darwin City Waterfront Retailers Association (DCWRA) keen to participate.
 - Boutique City Markets 2 November 2018, themed to 1918, Army Band to play
 - NTG
 - Street banners/flags on light posts
 Darwin/Katherine/Palmerston/Alice Springs
 - One street banner in Tennant Creek
 - One street banner for overpass in Darwin
 - Under procurement Era life size posters to be placed in high traffic areas on walls/major shopping centres
 Darwin/Palmerston/Katherine/Tennant Creek/Alice Springs
 - Advertising campaign to support RSL commemorative services. Print and social media.
 - City of Darwin
 - Project red and white colours on City of Darwin Council office.
 - The Darwin City Brass Band concert 10 November 2018 at the Christ Church Cathedral, Smith Street

6.3 Briefing Report Bombing of Darwin Day 2019 and Plaque Request

Bombing of Darwin Day 2019

The Committee received and noted the draft program for Bombing of Darwin Day 2019:

Date	Time	Event	Venue	Host
Monday	4.30-5.00pm	TBC – Unveiling of	Darwin	City of Darwin
18 Feb 2019		plaque dedicated to	Cenotaph	Free, invited guests
		Honour Two RAAF		and open to the
		Hudson Bomber		public
		Squadrons Present		
		During Bombing of		
		Darwin		
Monday	5.00-6.30pm	Lord Mayor Reception	Civic Centre	City of Darwin
18 Feb 2019		 welcome reception 		Invite only
		for Veterans,		
		Survivors and		
		Evacuees		
Tuesday	8.15–9.00 am	USS Peary Memorial	The	Australian
19 Feb 2019		Service	Esplanande	American
				Association NT
				Free, open to the
				public
Tuesday	9.30–10.45 am	Bombing of Darwin	The	City of Darwin
19 Feb 2019		Day Commemorative	Cenotaph	Free, open to the
		Service		public
Tuesday	11.00–12.30pm	TBC - Chief Minister's	Main Hall,	NT Government
19 Feb 2019		Reception	Parliament	Invite only
*** 1	11.00.12.00	mn c n	House	G 11 G 15
Wednesday	11.00–12.00 pm	TBC - Ecumenical	Adelaide	Coomalie Council
20 Feb 2019		Service	River War Cemetery	Free, open to the
			Cemetery	public

Plaque Request

Council received for its consideration a proposal from Dr Tom Lewis OAM to add a cast bronze plaque near the Cenotaph area recognising 2 and 13 Hudson Bomber Squadrons of the Royal Australian Air Force. This proposal has been discussed with World War II RAAF veteran Mr Brian Winspear. Key points of the proposal are:

 The Local Order of Australia Association Branch, is willing to contribute \$1000 towards the costs. Mr Winspear has also indicated a willingness to contribute \$1000 to the plaque and

- also pay for his own travel to Darwin to attend an unveiling ceremony.
- Request for Council financial assistance (\$1000) and assistance with an unveiling ceremony during Bombing of Darwin Day 2019.

Advice has been received from the RSL Darwin Sub-Branch dated 11 August supporting the addition of the plaque near the Cenotaph.

There are spaces available on the concrete plinths at the rear of the Cenotaph.

The Community Events Producer has discussed with Dr Tom Lewis the proposed unveiling ceremony being held on the afternoon of 18 February 2019 as infrastructure would already in place for the commemorative service and could be utilised. Following the unveiling ceremony guests could then proceed to the Civic Centre for a reception with the Lord Mayor. Mr Lewis was happy with this.

Recommendation

That the Bombing of Darwin and Military History Advisory Committee recommend to Council that responsibility for the plaque costs be the proponents and that Council install the plaque and assist with the associated unveiling ceremony.

Gloster/Cramp, carried

6.4 Members' Update

Meg Cotter

- Department of Tourism and Culture finalising marketing plans for consumers for military festival planned for next year.
- Talking with Holidays of Australia Military History cruising and rail holiday packages.

Stephen Gloster

- Darwin RSL clubhouse waiting on Insurance outcome.
- Darwin Cenotaph Renewal waiting on approval of the grant money from Commonwealth.
 - Major Darlington queried legislation applicable to defacing or wilfully damaging the Cenotaph.
 Action - Information to be provided to members
- Floral tribute ceremony Consulate-General of Japan, Sydney -3 September 2018 at the Cenotaph

Community Events Producer provided background in respect to a permit application:

- City of Darwin permit application received for a wreath laying ceremony for 3 September 2018 at the Cenotaph by the Japan Maritime Self-Defence Force participating in Exercise Kakadu 2018.
- Request also made on protocols for a gun salute Consul General of Japan, Sydney advised to make enquires with ADF.

Committee members acknowledged the wreath laying ceremony application and discussed the protocols for a gun salute at the Cenotaph.

<u>Action</u> - Community Events Producer to liaise with ADF regarding the gun salute request.

Megan Bailey

- Currently research is being undertaken by Department of Veterans Affairs on the link between commemorative services and defence force members/families mental health. Committee expressed an interest in receiving reports as they become public.
- Exhibition, Unruly Days at the Museum and Art Gallery NT, from 30 June 2018 – 17 May 2020. The exhibition focuses on the history of territory life from 1911 – 1921, including military history.
- App A Tale of Four Cities narrated by Charlie King

Norm Cramp

- Continuing to work with and support Darwin RSL sub-branch.
- HMAS Darwin going to be scuttled off Tasmania.

7. ANY OTHER BUSINESS - Nil

8. DATE OF NEXT MEETING

Date: 17 October 2018

Time: 2.00 pm

Venue: Meeting Room 1

9. MEETING CLOSED

CITY OF DARWIN **DRAFT** BOMBING OF DARWIN DAY 2019 PROGRAM

Date	Time	Event	Venue	Host
Monday	4.30-5.00pm	TBC – unveiling of	Darwin	City of Darwin
18 February 2019		plaque dedicated to	Cenotaph	Free, invited guests and
		Honour Two RAAF		open to the public
		Hudson Bomber		
		Squadrons Present		
		During Bombing of		
		Darwin		
Monday	5.00-6.30pm	Lord Mayor	Civic Centre	City of Darwin
18 February 2019		Reception – welcome		Invite only
		reception for		
		Veterans, Survivors		
		and Evacuees		
Tuesday	8.15–9.00am	USS Peary Memorial	The	Australian
19 February 2019		Service	Esplanande	American
				Association NT
Tuesday	9.30–10.45am	Dombing of Domuin	The	Free, open to the public
Tuesday	9.30-10.45am	Bombing of Darwin	Cenotaph	City of Darwin Free, open to the public
19 February 2019		Day Commemorative Service	Ceriotapii	rree, open to the public
Tuesday	11.00.12.2000	TBC - Chief Minister	Main Hall,	NT Government
Tuesday	11.00–12.30pm		Parliament	Invite only
19 February 2019		Reception	House	mivico omy
Wednesday	11.00-12.00pm	TBC - Ecumenical	Adelaide	Coomalie Council
20 February 2019		Service	River War	Free, open to the public
			Cemetery	

Dr Tom Lewis OAM Military Historian

ABN 63 405 225 310

















Publications: In print

The Empire Strikes South – Japan's Air War against Northern Australia

Honour Denied – Teddy Sheean Tasmanian Hero

Carrier Attack (with Peter Ingman)

– a forensic account of the first raids
on Darwin

Lethality in Combat – a study of the reality of battlefield behaviour

The Submarine Six – six heroes of the Royal Australia Navy

Darwin's Submarine I-124 – the story of the first submarine sunk by the RAN

A War at Home – a brief account of the first Darwin raids (four editions)

By Derwent Divided – the story of the Tasman Bridge collapse (two editions)

Out of print

- Zero Hour in Broome
- Darwin Sayonara
- Wrecks in Darwin Waters
- Sensuikan I-124
- Captain Hec Waller: A Memorial Book (Co-author)
- Ten Shipwrecks of the Northern Territory (Co-author)
- Australian Naval Leaders

Recent Literary Award: "The Myth of Government Cover-up in the first Darwin Raids." 2014 NT Literary Award Winner in the Charles Darwin University Essay Category

GPO Box 2935, Darwin 0801 AUSTRALIA Email: talewis@bigpond.com Phone: 0434 999 778 Web: Wiki/Tom_Lewis_(author) + http://tomlewis4.wix.com/militaryhistorian-t

Darwin City Council Mayor and Aldermen via email

Plaque to Honour RAAF Squadrons

Dear Council Mayor and Aldermen,

I am writing with a proposal discussed with WWII RAAF veteran Brian Winspear AM. Brian was a Hudson bomber aircrew member present here on 19 February 1942, during the first Japanese air raid on Australia.

He has raised with me, as I am a military historian, the lack of (Australian) recognition for the two RAAF Hudson bomber squadrons with which he was associated. There is no plaque to the memory of the sacrifice of their members, despite their being decimated to a 75% manning level. The squadrons were however recognised with a US Presidential Citation – the only such RAAF units to have ever been so recognised by the United States.

I thought this a worthy project to bring to the attention of the local Order of Australia Association branch, of which I am chairman. We are willing to contribute \$1000 towards having a cast bronze plaque made and placed near the Darwin Cenotaph alongside around 50 other such plaques. Brian is willing to put in \$1000 from himself. Would the Darwin Council be interested in a similar contribution? We would aim for an unveiling on 19 February next year.

The project would not only recognise a brave effort from our servicemen, but also proclaim the Association's existence and efforts. Brian is willing to pay for his own travel here to commemorate the event. He still has his WWII uniform - a photograph of him is attached - and an honour roll of those who died of over two metres in length. A public unveiling would bring positive publicity towards the Council and the Association. The *NT News* is a sister paper to the Hobart *Mercury*, and the ABC always gives considerable coverage to the 19th February events.

Attached also is a draft wording of a possible plaque. I would be grateful to discuss the matter further with you.

Yours faithfully,



Dr Tom Lewis OAM

17 July 2018



In Memory of Two Brave Squadrons





Flying in the islands of what are now known as Indonesia and Timor, and out of northern Australia, 2 and 13 Hudson bomber squadrons of the Royal Australian Air Force were wiped out in their World War II operations to a level of 75% of their capacity.

This meant nine out of 12 of their aircraft were destroyed, and aircrew had only one chance in four of survival.

The squadrons sustained this level of loss from late 1941 to 1943. In recognition of their heroism – unprecedented or duplicated in RAAF history – they were awarded the United States Presidential Citation.

Unveiled by the last surviving aircrew member, Flight Lieutenant Brian Winspear AM, on 19 February 2019.

A project of the Order of Australia Association, Northern Territory and the City of Darwin Council.



The Presidential Unit Citation, shown above, is awarded to units of the Uniformed Services of the United States, and those of allied countries, for extraordinary heroism in action against an armed enemy on or after 7 December 1941.





RETURNED & SERVICES LEAGUE OF AUSTRALIA (SOUTH AUSTRALIAN BRANCH)

DARWIN SUB-BRANCH INC.

ABN 93 873 449 244 SUB-BRANCH FOUNDED 1917

27 Cavenagh Street, Darwin GPO Box 1757 Darwin NT 0801 Telephone: (08) 8941 5848 (08) 89415861

secretary@darwinrsl.com.au

To Whom It May Concern

Re: Commemoration Plaque Two RAAF Hudson Bomber Squadrons

On behalf of the Darwin RSL Sub Branch I support the addition of the Plaque commemorating the two RAAF Hudson Bomber Squadrons to be placed alongside the other 50 so plaques at the rear of the Darwin Cenotaph.

This will commemorate the memory of the sacrifices these squadrons members made in the defence of Darwin during the second world war.

Thus officially recognise their efforts so that personnel viewing this plaque in the future will be reminded of their sacrifice and bravery.

Yours Sincerely

Bob Shewring GAICD

President Darwin RSL Sub Branch Inc.

11 August 2018

Reports, recommendations and supporting documentation can be accessed via the City of Darwin Council Website at www.darwin.nt.gov.au, at Council Public Libraries or contact the Committee Administrator on (08) 8930 0670.

TWENTY-THIRD ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 11 SEPTEMBER 2018

ORD09/11

14.2 OFFICERS REPORTS (RECEIVE & NOTE)

Nil

15. TOWN PLANNING REPORT/LETTERS

ENCL: 1ST ORDINARY COUNCIL MEETING/OPEN AGENDA ITEM: 15.1

COUNCIL RESPONSES TO PLANNING APPLICATIONS - SEPTEMBER 2018

REPORT No.: 18CF0080 BS:hd COMMON No.: 2547669 DATE: 11/09/2018

Presenter: Manager City Planning, Cindy Robson

Approved: Chief Executive Officer, Scott Waters

PURPOSE

The purpose of this report is to present to Council, responses to Planning Applications received between 18 and 31 August 2018.

LINK TO STRATEGIC PLAN

The issues addressed in this Report are in accordance with the following Goals/Strategies as outlined in the 'Evolving Darwin Towards 2020 Strategic Plan':-

Goal

1. Collaborative, Inclusive and Connected Community

Outcome

- 1.4 Improved relations with all levels of government and significant stakeholders **Key Strategies**
- 1.4.2 Play an active role in strategic and statutory planning processes

KEY ISSUES

- A summary of City of Darwin responses to the Development Consent Authority for development applications exhibited between 18 and 31 August 2018 is provided.
- A summary of City of Darwin responses to other planning applications received between 18 and 31 August 2018 is provided.

RECOMMENDATIONS

- A. THAT Report Number 18CF0080 BS:hd entitled Council Responses to Planning Applications September 2018, be received and noted.
- B. THAT Council endorse the responses to the Development Consent Authority within **Attachments A** and **B** to Report Number 18CF0080 BS:hd entitled Council Responses to Planning Applications September 2018.
- C. THAT the responses for planning related applications at **Attachment C** to Report Number 18CF0080 BS:hd entitled Council Responses to Planning Applications September 2018, be received and noted.

REPORT NUMBER: 18CF0080 BS:hd

SUBJECT: COUNCIL RESPONSES TO PLANNING APPLICATIONS - SEPTEMBER

2018

BACKGROUND

City of Darwin responded to four development applications and one other planning application between 18 and 31 August 2018.

Development Applications

Of the four development applications, City of Darwin officers recommend supporting three applications and objecting to one application.

Development Applications supported, subject to normal Council conditions

The table below describes the development applications that were supported by City of Darwin officers, subject to Council's normal development permit conditions in regard to issues including, but not necessarily limited to, waste collection, access and stormwater drainage.

Responses to these development applications are provided as **Attachment A** to this report.

Property Address	Description of Development Proposal
Unit 12642, 12643 & 12644 - Town of Nightcliff	1x3 bedroom multiple dwelling in a single storey building addition to an existing dwelling in Zone MD
5 Alstonia Street, Nightcliff	Proposes new single dwelling to the rear of an existing dwelling. Subdivision was approved in January 2018. Application is requesting a side setback variation to 0.3m, where 1.5m is required. Limited onsite vehicle turning was noted in the
Lot 3328 - Town of Darwin 57 Hudson Fysh Ave, Ludmilla	response. Alterations and additions to an existing single dwelling with a reduced side setback
	Retrospective application. 1.5m required, the corner of the verandah protrudes 0.2m into the side setback, resulting in a 1.3m setback.
Lot 6524 - Town of Darwin 200 Gardens Road, The Gardens George Brown Darwin Botanic Gardens	Visitor centre with multi-purpose community facilities, interpretive centre, souvenir shop, event and function space and amphitheatre

REPORT NUMBER: 18CF0080 BS:hd

SUBJECT: COUNCIL RESPONSES TO PLANNING APPLICATIONS - SEPTEMBER

2018

Property Address	Description of Development Proposal
	The proposal complies with the relevant provisions of the Northern Territory Planning Scheme, and no issues were identified for this application relating to matters that fall within the responsibility of City of Darwin.

Development Application objected to:

The table below describes the development application that was objected to by City of Darwin officers, for the reasons outlined below.

The response to this development application is provided at **Attachment B** to this report.

Property Address	Description of Development Proposal	Objected / Not Supported
Lot 8857 - Town of Nightcliff	Addition of a second dwelling and subdivision to create two lots less	Objected to Requires 800m ² per lot, proposes
7 Brinkin Terrace, Brinkin	than 760m ²	 This is a significant variation to the Northern Territory Planning Scheme There is no area plan supporting the variation. The increased density may result in impacts on the community, including urban form, infrastructure needs, environment and amenity. The existing character of the neighbourhood is intact single dwellings on large lots. Should an area plan be prepared that supports this development and considers the appropriate levels of services and infrastructure required for density increases, then City of Darwin may be in a position to support this proposal in the future.

REPORT NUMBER: 18CF0080 BS:hd

SUBJECT: COUNCIL RESPONSES TO PLANNING APPLICATIONS - SEPTEMBER

2018

Other Planning Application

Below is the description of a planning related application that has been received and responded to by City of Darwin.

A response to this application is provided at **Attachment C** to this report.

Telecommunications Application

Proposal to install a mobile phone base station to the rooftop of an existing building Lot 0017 - Town of Nightcliff (272) Casuarina Drive, Rapid Creek

The mobile phone base station is proposed to be located on the rooftop of an existing 3 storey residential building. The applicant is consulting with residents in the area.

No City of Darwin issues were identified in relation to the proposed mobile phone base station.

CONSULTATION PROCESS

In preparing this report, the following City of Darwin officers were consulted:

Planning Officer

POLICY IMPLICATIONS

Relevant Council policies are noted in individual letter responses.

BUDGET AND RESOURCE IMPLICATIONS

Budget implications may arise from individual development applications, including payment in lieu of car parking, payment of various contribution plans, and long term upgrading of infrastructure and services as a result of accumulative development.

RISK/LEGAL/LEGISLATIVE IMPLICATIONS

Risks, legal and legislative implications, if applicable, are noted in individual letter responses.

ENVIRONMENTAL IMPLICATIONS

Environmental implications, if applicable, are noted in individual letter responses.

REPORT NUMBER: 18CF0080 BS:hd

SUBJECT: COUNCIL RESPONSES TO PLANNING APPLICATIONS - SEPTEMBER

2018

COUNCIL OFFICER CONFLICT OF INTEREST DECLARATION

We the Author and Approving Officers declare that we do not have a Conflict of Interest in relation to this matter.

CINDY ROBSON MANAGER CITY PLANNING

SCOTT WATERS CHIEF EXECUTIVE OFFICER

For enquiries, please contact Cindy Robson on 8930 0528 or email: c.robson@darwin.nt.gov.au.

Attachments:

Attachment A: Letters of support, subject to normal Council conditions, for

development applications not yet considered by the Development

Consent Authority

Attachment B: Letters of not supporting or objecting to development applications

not yet considered by the Development Consent Authority.

Attachment C: Letter responses to other planning applications

ATTACHMENT A



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Reference: PA2018/0330 BS:hd

24 August 2018

Ms Dawn Parkes
Manager Urban Planning
Department of Infrastructure, Planning & Logistics
GPO Box 1680
DARWIN NT 0801

Dear Ms Parkes

Parcel Description: Unit 12642, 12643 & 12644 - Town of Nightcliff

Apt1 & Apt 2, 5 Alstonia Street, Nightcliff

Proposed Development: 1x3 bedroom multiple dwelling in a single storey

building addition to an existing dwelling in Zone

MD

Thank you for the development application referred to this office 9 August 2018, concerning the above. This letter may be placed before City of Darwin's Ordinary Council Meeting. Should this letter be varied or not endorsed by Council, you will be advised accordingly.

The following issues are raised for consideration by the Authority:

- i). City of Darwin does not object to the granting of a development permit, however, it is noted that the layout of the car park may not meet the Northern Territory Planning Scheme requirements. Submitted plans do not identify how vehicles can turn around within the site and egress in a forward gear.
- ii). City of Darwin requests that should a development permit be issued, that the following be provided as a condition precedent:
 - a). A dilapidation report covering infrastructure within the road reserve to the satisfaction of City of Darwin at no cost to Council.

- b). City of Darwin requests that the Authority require a schematic plan demonstrating all stormwater to be collected on the site and discharged underground to City of Darwin's stormwater drainage system. The applicant's plans fail to demonstrate how on-site stormwater will be collected and discharged underground to City of Darwin's drainage network.
 - The plan shall include details of site levels and City of Darwin's stormwater drain connection point/s. The plan shall also indicate how stormwater will be collected on the site and connected underground to City of Darwin's system.
 - 2). City of Darwin requires a stormwater drainage plan to confirm that it is technically feasible to collect stormwater on the site and dispose of it into City of Darwin's stormwater drainage system. It is also necessary to ensure that no stormwater will sheet-flow into the road reserve or onto adjoining properties.

c). Site Construction

City of Darwin requests that an Environmental and Construction Management Plan (ECMP) be required.

The ECMP should specifically address the following:

- waste management,
- traffic control.
- haulage routes,
- storm water drainage,
- use of City of Darwin land, and
- how this land will be managed during the construction phase;

to the satisfaction of City of Darwin.

Note: Sediment control measures are to be established and maintained, to prevent silt and sediment escaping the site or producing erosion.

Building rubbish or debris must not be placed, or be permitted to be placed, on any adjoining public reserve, footway, road or private land, without first obtaining a works approval from City of Darwin.

Should this application be approved, the following conditions pursuant to the *Planning Act* and City of Darwin's responsibilities under the *Local Government Act* are also recommended for inclusion in the development permit issued by the Development Consent Authority.

- Designs and specifications for landscaping of the road verges adjacent to the property shall be submitted for approval by City of Darwin and all approved works shall be constructed at the applicant's expense, to the requirements of City of Darwin.
- Sight lines shall be provided at crossovers to public streets, to the satisfaction of, City of Darwin. No fence or tree exceeding 0.6 metres in height shall be planted in front of the sight line.
- All developments on/or adjacent to any easements on-site, in favour of City of Darwin shall be carried out to the requirements and satisfaction of City of Darwin.
- Waste bin storage and pick-up shall be provided in accordance with City of Darwin Policy Number 54 - Waste Management.
- Any proposed stormwater connections to City of Darwin stormwater system or proposed works on/over City of Darwin property shall be subject to separate application to City of Darwin and shall be carried out to the requirements and satisfaction of City of Darwin.

If you require any further discussion in relation to this application, please feel free to contact me on 8930 0528.

Yours faithfully

CINDY ROBSON

MANAGER CITY PLANNING



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Reference: PA2018/0329 BS:hd

24 August 2018

Ms Dawn Parkes
Manager Urban Planning
Department of Infrastructure, Planning & Logistics
GPO Box 1680
DARWIN NT 0801

Dear Ms Parkes

Parcel Description: Lot 3328 - Town of Darwin

57 Hudson Fysh Ave, Ludmilla

Proposed Development: Alterations and additions to an existing single

dwelling with a reduced side setback

Thank you for the development application referred to this office 10 August 2018, concerning the above. This letter may be placed before City of Darwin's Ordinary Council Meeting. Should this letter be varied or not endorsed by Council, you will be advised accordingly.

The following issues are raised for consideration by the Authority:

- i). City of Darwin does not object to the granting of a development permit.
- ii). Should the application be approved, City of Darwin offers the following comments:
 - a). City of Darwin requests that the Authority require a schematic plan demonstrating that stormwater run-off is capable of being discharged across the lot surface to the main drainage system or to an approved alternate connection. The applicant's plans fail to demonstrate how on-site stormwater will be collected and discharged to City of Darwin's drainage network.
 - 1). City of Darwin stormwater discharge guidelines do not allow concentrated discharge of stormwater from a single dwelling lot to



adjoining properties or the road reserve. All stormwater is to be piped or dispersed via sheet flow to the road reserve.

Should this application be approved, the following conditions pursuant to the *Planning Act* and City of Darwin's responsibilities under the *Local Government Act* are also recommended for inclusion in the development permit issued by the Development Consent Authority.

- All developments on/or adjacent to any easements on-site, in favour of City of Darwin shall be carried out to the requirements and satisfaction of City of Darwin.
- Any proposed stormwater connections to City of Darwin stormwater system or proposed works on/over City of Darwin property shall be subject to separate application to City of Darwin and shall be carried out to the requirements and satisfaction of City of Darwin.

If you require any further discussion in relation to this application, please feel free to contact me on 8930 0528.

Yours faithfully

CINDY ROBSON

MANAGER CITY PLANNING



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Reference: PA2018/0336 BS:hd

31 August 2018

Ms Dawn Parkes
Manager Urban Planning
Department of Infrastructure, Planning & Logistics
GPO Box 1680
DARWIN NT 0801

Dear Ms Parkes

Parcel Description: Lot 6524 - Town of Darwin

200 Gardens Road, The Gardens

Proposed Development: Visitor centre with multi-purpose community

facilities, interpretive centre, souvenir shop,

event and function space and amphitheatre

Thank you for the development application referred to this office 16 August 2018, concerning the above. This letter may be placed before City of Darwin's Ordinary Council Meeting. Should this letter be varied or not endorsed by Council, you will be advised accordingly.

No issues are raised for this Development application in relation to matters that fall within the responsibility of City of Darwin.

If you require any further discussion in relation to this application, please feel free to contact me on 8930 0528.

Yours faithfully

CINDY ROBSON

MANAGER CITY PLANNING

ATTACHMENT B



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Reference: PA2018/0127 NS:hd

24 August 2018

Ms Dawn Parkes
Manager Urban Planning
Department of Infrastructure, Planning & Logistics
GPO Box 1680
DARWIN NT 0801

Dear Ms Parkes

Parcel Description: Lot 8857 - Town of Nightcliff

7 Brinkin Terrace, Brinkin

Proposed Development: Exceptional Development Permit - addition of a

second dwelling and subdivision to create two

lots less than 760m²

Thank you for the development application referred to this office 26 July 2018, concerning the above. This letter may be placed before City of Darwin's Ordinary Council Meeting. Should this letter be varied or not endorsed by Council, you will be advised accordingly.

The following issues are raised for consideration by the Authority:

i). City of Darwin objects to the granting of a development permit for the following reasons:

The subject site is located within the SD (Single Dwelling) zone of the Northern Territory Planning Scheme (NTPS). The SD zone's primary purpose is to provide for single dwellings on individual sites and has a minimum lot size of $800m^2$. This proposal is for two $600m^2$ lots, significantly under the minimum lot size and therefore requiring an Exceptional Development Permit.

In the absence of an area plan and with the proposed lot sizes being considerably smaller than the minimum single dwelling lot size as prescribed within the NTPS, the increased density may result in impacts on the community, including urban form, infrastructure needs, environment and amenity.

The established neighbourhood character of the western section of Brinkin Terrace is intact single dwellings on large lots. The proposal is inconsistent with the existing character of the neighbourhood.

Should the Northern Territory Government develop a strategic direction to guide future development in Brinkin, which supports a move towards smaller lot sizes, then it may be appropriate for City of Darwin to support this proposal. There is currently no strategic direction or indication of the potential impacts the subdivision precedent may have on demand for services and infrastructure or on the wider community.

- ii). City of Darwin requests that should a development permit be issued, that the following be provided as a condition precedent:
 - a). A dilapidation report covering infrastructure within the road reserve to the satisfaction of City of Darwin at no cost to Council.
 - b). Access to the sites shall meet City of Darwin requirements.
 - c). City of Darwin requests that the Authority require a schematic plan demonstrating that stormwater run-off is capable of being discharged across the lot surface to the main drainage system or to an approved alternate connection. The applicant's plans fail to demonstrate how on-site stormwater will be collected and discharged to City of Darwin's drainage network.
 - 1). City of Darwin stormwater discharge guidelines do not allow concentrated discharge of stormwater from a single dwelling lot to adjoining properties or the road reserve. All stormwater is to be piped or dispersed via sheet flow to the road reserve.
 - d). Site Construction

City of Darwin requests that an Environmental and Construction Management Plan (ECMP) be required.

The ECMP should specifically address the following:

- waste management,
- traffic control,
- haulage routes,
- storm water drainage,
- use of City of Darwin land, and
- how this land will be managed during the construction phase;

to the satisfaction of City of Darwin.

Note: Sediment control measures are to be established and maintained, to prevent silt and sediment escaping the site or producing erosion.

Building rubbish or debris must not be placed, or be permitted to be placed, on any adjoining public reserve, footway, road or private land, without first obtaining a works approval from City of Darwin.

Should this application be approved, the following conditions pursuant to the *Planning Act* and City of Darwin's responsibilities under the *Local Government Act* are also recommended for inclusion in the development permit issued by the Development Consent Authority.

- Designs and specifications for landscaping of the road verges adjacent to the property shall be submitted for approval by City of Darwin and all approved works shall be constructed at the applicant's expense, to the requirements of City of Darwin.
- The location, design and specifications for proposed and affected crossovers shall be provided at the applicant's expense, to the satisfaction of City of Darwin.
- Kerb crossovers and driveways to the site shall be provided and disused crossovers removed, public footpath and cycleways shall be provided, stormwater shall be collected and discharged into City of Darwin's drainage network, and reinstatement works carried out, all of which is to be provided at the applicant's expense and to the requirements and satisfaction of City of Darwin.
- Sight lines shall be provided at crossovers to public streets, to the satisfaction of, City of Darwin. No fence or tree exceeding 0.6 metres in height shall be planted in front of the sight line.
- All developments on/or adjacent to any easements on-site, in favour of City of Darwin shall be carried out to the requirements and satisfaction of City of Darwin.
- Waste bin storage and pick-up shall be provided in accordance with City of Darwin Policy Number 54 - Waste Management.
- Any proposed stormwater connections to City of Darwin stormwater system or proposed works on/over City of Darwin property shall be subject to separate application to City of Darwin and shall be carried out to the requirements and satisfaction of City of Darwin.

In considering this application, the Development Consent Authority is requested to take into account any implications of the *Disability Discrimination Act* (Cth) or the *Anti-Discrimination Act* (NT) with regard to access for the disabled.

If you require any further discussion in relation to this application, please feel free to contact me on 8930 0528.

Yours faithfully

CINDY ROBSON

MANAGER CITY PLANNING

ATTACHMENT C



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Please quote: 3835216 BS:hd

31 August 2018

Mr Matthew Johnson Town Planner Catalyst Level 1 140 Greenhill Road UNLEY SA 5061

Email: mjohnson@catalystone.com.au

Dear Mr Johnson

Parcel Description: Lot 17 - Town of Nightcliff

272 Casuarina Drive, Rapid Creek

Proposed Development: Proposal to install a mobile phone base station

Thank you for the notification referred to this office 10 August 2018, concerning the above. This letter may be placed before the City of Darwin's, Ordinary Council Meeting. Should this letter be varied or not endorsed by Council, you will be advised accordingly.

No issues are raised for this notification of installation in relation to matters that fall within the responsibility of City of Darwin.

If you require any further discussion in relation to this application please feel free to contact me on 8930 0528.

Yours faithfully

CINDY ROBSON

MANAGER CITY PLANNING

ENCL: 1ST ORDINARY COUNCIL MEETING/OPEN AGENDA ITEM: 15.2

PLANNING REFORM PHASE 1

REPORT No.: 18CF0074 CR:hd COMMON No.: 3675141 DATE: 11/09/2018

Presenter: Manager City Planning, Cindy Robson

Approved: Chief Executive Officer, Scott Waters

<u>PURPOSE</u>

The purpose of this report is to endorse City of Darwin's response to the Planning Reform Directions Paper and Planning Reform Phase 1: Priority Reforms as part of the Northern Territory Government's Planning Reform entitled Building Confidence Through Better Planning for the Northern Territory.

LINK TO STRATEGIC PLAN

The issues addressed in this Report are in accordance with the following Goals/Strategies as outlined in the 'Evolving Darwin Towards 2020 Strategic Plan':-

Goal

- 1. Collaborative, Inclusive and Connected Community Outcome
- 1.4 Improved relations with all levels of government and significant stakeholders Key Strategies
- 1.4.2 Play an active role in strategic and statutory planning processes

KEY ISSUES

- City of Darwin provided its response, dated 15 December 2017, to the Northern Territory Government's public consultation on Building Confidence through Better Planning for the Northern Territory Discussion Paper.
- The Planning Reform Directions Paper and Planning Reform Phase 1, released July 2018, is the follow up document to the previous public consultation process.
- The Planning Reform Directions Paper explains how the planning reform will occur in 2 phases.
- The Planning Reform Phase 1 Priority Reforms lists the reforms to occur over the next 12 months.
- The following reforms directly concern Council:
 - The introduction of infrastructure plans to inform any infrastructure contribution plans.
 - Clarifying the role of local authority members in the Development Consent Authority
 - Ability for Local Government to nominated 'Authorised Officers'.

REPORT NUMBER: 18CF0074 CR:hd

SUBJECT: PLANNING REFORM PHASE 1

RECOMMENDATIONS

A. THAT Report Number 18CF0074 CR:hd entitled Planning Reform Phase 1, be received and noted.

- B. THAT Council endorse the draft submission, dated 12 September 2018, to the Planning Commission, within **Attachment A** to Report Number 18CF0074 CR:hd entitled Planning Reform Phase 1.
- C. That Council invite the Department of Infrastructure, Planning and Logistics to conduct a workshop with Elected Members to ensure Elected Members can provide direct feedback on the Directions Paper and Planning Reform Phase 1 and further collaborate on any changes to the planning controls for the Northern Territory.

BACKGROUND

The Building Confidence through Better Planning for the Northern Territory Discussion Paper, released October 2017, was in response to concerns from the community that "planning laws are not delivering the best-possible developments." The document provided an overview of the current planning and development system and was "the first step toward gathering ideas towards the types of improvements that Territorians want to see delivered." The Discussion Paper included six principles intended to underpin the planning system to ensure it:

- Provides certainty
- Balances competing interests
- Ensures transparency
- Reduces complexity
- Incorporates meaningful community participation and consultation
- Expands opportunities for decisions to be reviewed

City of Darwin provided its response as part of the consultation process, dated 15 December 2017 (Report Number 17CF0037 DB:hd).

The consultation process, conducted between 17 October and 22 December 2017, included 71 online surveys, 404 telephone surveys, 31 written submissions, four workshops, and pop up sessions in Darwin, Palmerston, Litchfield, Katherine, Tennant Creek and Alice Springs regions.

The Planning Reform Directions Paper (Attachment B), released July 2018, gives an overview on the Government's strategy to reform the planning system, and introduces:

- Three overarching directions for planning reform guided by six principles that reflect community feedback;
- The two phases over which reforms will be delivered;
- A snapshot of the proposed reforms; and

REPORT NUMBER: 18CF0074 CR:hd

SUBJECT: PLANNING REFORM PHASE 1

Issues considered to be outside the scope of this review.

The Planning Reform Directions Paper is complemented by a Phase 1 Priority Reforms paper that provides more technical detail on the reforms proposed for Planning Reform's Phase 1.

DISCUSSION

Planning Reform Directions Paper

The Planning Reform Directions Paper infers that, after consultation, the Northern Territory Government intend to commence a two phase reform process. Phase 1 Priority Reforms (discussed within this report) and Phase 2 'long term reforms' which require comprehensive research and may rely on legislative or policy change proposed within Phase 1 Priority Reforms.

The Planning Reform Directions Paper suggests three key directions for improving the NT Planning System, to be read in conjunction with the six principles listed above:

- 1. Strengthen and Clarify the planning framework
- 2. Make the planning system more open and accountable
- 3. Improve connection with the public

City of Darwin respects the need to advise the general public and stakeholders of the direction and timeframe for the proposed Planning Reform. Subsequently, City of Darwin provides in principle support to the conducting of the Planning Reform in two distinct phases with the intention of both phases being completed prior to 2020.

Planning Reform Phase 1 Priority Reforms

Planning Reform Phase 1 Priority Reforms sets out the reforms based on four key areas:

- 1. Strategic Land Use Planning and the Northern Territory Planning Scheme (NTPS)
- 2. Development Assessment and Application Processes
- 3. Review of Decisions; and
- 4. Compliance and Enforcement

The four key areas are further broken down into a series of items. Please refer to **Attachment C** to read the full document; comments on each item are listed below.

Strategic Land Use Planning and NTPS

1.1 Demystify the role and process of the Northern Territory Planning Commission (NTPC)

This item seeks to make the NTPC more accessible to the public and define its process. City of Darwin has no further comment.

REPORT NUMBER: 18CF0074 CR:hd

SUBJECT: PLANNING REFORM PHASE 1

1.2 Improve the clarity and availability of information about the Northern Territory planning system, particularly amendments to the scheme including the rezoning of land.

This item recommends additional information be provided to clarify the planning system. City of Darwin has no further comment.

1.3 Establish principles to advance the purpose of the Act

This item recommends revising Part 1 of the *Planning Act*, which currently establishes the purpose, objects and interpretations of the Act. Details of the proposed changes are not provided. City of Darwin requests an opportunity to review any changes to the *Planning Act* prior to the amendments being made in order to ensure consistency and clarity.

1.4 Definition of Planning Scheme

This item intends to update Section 9 of the Planning Act which dictates what a Planning Scheme may include in order to include and clarify proposed elements within the NTPS. City of Darwin has no further comment.

1.5 Clarify the scope for the policy hierarchy within NTPS

This item seeks to consolidate Part 2 'Planning Principles and Framework', Part 8 'Area Plans' and Schedule 2 '...Reference to Policy' of the NTPS into one new Part 2. The consolidation is intended to clarify a hierarchy of policy and plans, and strengthen the role of policy in guiding future development and decision making. City of Darwin recommended this in its previous comments during the consultation phase and supports the intention of this item. City of Darwin also advocates the ability for Local Government to create strategic policy documents and have them formally recognised within the NTPS.

1.6 Strengthen the linkages between strategic planning and development assessment

This item proposes a number of changes to the *Planning Act* and NTPS to require that the Development Consent Authority (DCA) consider the purpose of the zone and any policy contained within the proposed 'Part 2' of the NTPS. In addition, the proposed amendment to Section 52 of the *Planning Act* will ensure that the Minister must give approval before the DCA can grant consent contrary to policy within the NTPS. City of Darwin has no further comment.

1.7 More robust planning scheme amendment process

This item proposes a number of parameters around the processing of amendments to the NTPS. These include a criteria to inform the Minister's consideration of a proposal, requirements for public exhibition, a formal mechanism for requesting a deferral and the ability to lapse an application if the prescribed timeframes are not met. Details are not provided. City of Darwin has no further comment.

REPORT NUMBER: 18CF0074 CR:hd

SUBJECT: PLANNING REFORM PHASE 1

1.8 Improving integration of planning and infrastructure

This item considers an amendment to Part 6 of the *Planning Act* which currently allows for service authorities to establish contribution plans for infrastructure, including car parking. The proposed amendment will incorporate an additional process of preparing 'Infrastructure Plans' to inform proposed 'Infrastructure Contribution Plans.' City of Darwin supports a more formal and articulate approach to the provision of infrastructure and administering of contribution plans. The flexibility to create contribution plans for a broader range of infrastructure, including social infrastructure to meet the community's needs is also recommended. City of Darwin welcomes further discussion on the details of how these documents might be prepared and administered.

Development Assessment and Application Processes

2.1 Improve information on development assessment processes

This item seeks to improve the dissemination of information about the development application and assessment process. City of Darwin has no further comment.

2.2 Pre application consultation by applicants

This item is in response to concerns that the current public notification periods leave insufficient time for the community to consider a proposal and to put forward their concerns. The recommendation proposes the creation of an additional category of development, High Impact Development, in order to require "applications for high impacts on amenity to undergo mandatory pre application community consultation." There are no details of what will constitute a 'High Impact Development' nor what level of community consultation will be required other than a consultation report will be required as part of the formal application. City of Darwin sees merit in this process as it may allow an applicant to conduct their own consultation and get an understanding of the community's opinion prior to progressing with an application. In this instance, details of classification of 'High Impact', process and minimum requirements are important. City of Darwin provides in principle support subject to further details of: the definition of 'High Impact Development'; and the minimum requirements for process and presentation.

2.3 Simplify notification requirements for minor developments

Similar to item 2.2, item 2.3 recommends the creation an additional category of development for purposes of public notification, 'local notification'. The category will only require neighbour notification and signage. The categorisation of development for the purposes of ascribing the amount of public notification is consistent with statutory requirements found in other Australian states. However, the assessment of 'minor developments' in other states are usually conducted by local governments as they only have a local impact. In such cases local governments can address local concerns such as driveways, stormwater, parking and landscaping. There is no mention of whether service authorities will retain the opportunity to provide comment on such development applications, pursuant to Section 48 and 49(3) of the *Planning Act*. Subsequently, City of Darwin requests confirmation that Section 48 and 49(3) of

REPORT NUMBER: 18CF0074 CR:hd

SUBJECT: PLANNING REFORM PHASE 1

the *Planning Act* will still apply to ensure local government have the opportunity to comment on local concerns.

2.4 Update requirements for signs placed on land

This item recommends additional information to be provided on public notification signage. City of Darwin has no further comment.

2.5 Expand the role of electronic services for development notifications and formal correspondence

This item seeks to amend the *Planning Act* to enable the use of electronic devices for public notification in the future. City of Darwin has no further comment.

2.6 Promote contact between Planning Officer and submitters on development applications.

This item proposes that planning officers be required to contact any submitters to clarify their concerns. City of Darwin has no further comment.

2.7 Facilitate post exhibition/pre determination conferences between applicants and submitters

This item recommends that planning officers provide voluntary meetings between any submitters and the applicant prior to the respective Development Consent Authority (DCA) meeting to discuss any aspect of the proposal, with the outcomes of the meeting to be included within the assessment report. The item also recommends that planning officers convene meetings with service authorities upon request to help resolve technical issues prior to the DCA meeting. Details of who requests the meeting are not provided. Increased coordination between planning officers and City of Darwin on technical issues relating to infrastructure is supported.

2.8 Reform the Development Consent Authority (DCA)

This item addresses a reoccurring theme within the consultation that members on the DCA were not adequately skilled or trained to perform their duties and that "major" reform of the DCA was required to improve community confidence. Some suggested changes include:

- A name change to 'Development Control Authority';
- New requirements for appointment of specialist members;
- Training and ongoing professional development;
- Requirements for the chair of the DCA to be legally qualified;
- Clarify the role of local government nominated members on the DCA and the process of their appointment;
- A Code of Conduct;
- Annual Report to Minister; and

REPORT NUMBER: 18CF0074 CR:hd

SUBJECT: PLANNING REFORM PHASE 1

 Establish procedures for the dissemination of decisions and record voting outcomes.

Not all of the above suggestions are considered necessary (e.g. the name change would require sweeping changes to the Act, Regulations and Scheme with little if any consequence), however, the suggestions are considered to be generally beneficial in providing certainty, balancing competing interests and ensuring transparency. In response to Action 2.8.5 "clarify the role of local government nominated members on the DCA and the process for their appointment and termination," City of Darwin has not received details of any draft changes and request such details be forthcoming before it makes its response.

Review of Decisions

3.1 Review of third party appeal rights

This item recommends extending third party appeal rights to include land within Zone RL (Rural Living) of the NTPS. City of Darwin has no further comment.

3.2 Time Limiting Deferrals

This item recommends introducing time limits for any deferrals made by the DCA. City of Darwin has no further comment.

3.3 Exceptional Development Permits (EDP) and Concurrent Applications

The consultation process revealed a range of views around EDPs and concurrent applications. Phase 1 of the Reform recommends time limitations consistent with standard development permits and making reports to the Minister publically available. City of Darwin has no further comment.

Compliance and Enforcement

4.1 Existing Use Rights

This item recommends additional parameters to clarify existing use rights to provide security for property and business owners. City of Darwin has no further comment.

4.2 Enforcement and the role of the Development Consent Authority (DCA)

This item recommends the introduction of enforcement powers to the DCA to effectively take action in the event of breaches of the Planning Act and NTPS. City of Darwin has no further comment.

4.3 Appeals and the role of the Northern Territory Civil and Administrative Tribunal (NTCAT)

This item recommends additional pathways to appeal or apply for an enforcement order. City of Darwin has no further comment.

REPORT NUMBER: 18CF0074 CR:hd

SUBJECT: PLANNING REFORM PHASE 1

4.4. The role of Authorised Officers

This item recommends the introduction of 'Authorised Officers' to take any action necessary to find out if any person has contravened the Planning Act. This appears to be in conjunction with the increased enforcement powers of the DCA. City of Darwin supports this decision and notes that this is consistent with other Australian states. Action 4.4.5 of Phase 1: Priority Reforms puts forward a suggestion "to provide a mechanism, through the Regulations, for the Chief Executive to appoint local government employees as Authorised Officers subject to conditions." Correspondence with 'Eltons Consulting' suggests that Chief Executive refers to that of the Department of Infrastructure, Planning and Logistics (DIPL). Details of how the appointment will be considered and how reporting to the DCA will occur are not provided. Whilst City of Darwin supports the introduction of 'Authorised Officers' and can see added benefits in local government officers becoming 'Authorised Officers' we are concerned that such a role has added complexities when the 'Authorised Officers' are not part of the office issuing consent. Additional details and discussions will need to be provided before City of Darwin can consider providing 'Authorised Officers' to assist in the enforcement of the *Planning Act*.

4.5 Revision of penalty units

This item recommends increasing penalties in order to be an effective deterrent. City of Darwin has no further comment.

4.6 Introduction of Penalty infringement notices

This item recommends the introduction of Penalty Infringement Notices. City of Darwin has no further comment.

4.7 Deeming Provisions

This item recommends the inclusion of provisions that will ensure that the correct person or persons are liable for the enforcement matter. City of Darwin has no further comment.

4.8 Liability of the office holder

This item recommends that office holders of body corporates be included and liable for their body corporate. City of Darwin has no further comment.

4.9 Time to commence prosecution

This item recommends amendments to wording of the Planning Act to enable the DCA to issue an Enforcement Notice at any time regardless of when it became aware of the alleged offence. City of Darwin has no further comment.

REPORT NUMBER: 18CF0074 CR:hd

SUBJECT: PLANNING REFORM PHASE 1

<u>Summary</u>

Phase 1 Priority Reforms has sought to address the concerns raised in previous community consultation undertaken in late 2017. Not all the concerns and suggestions previously raised by City of Darwin have been directly addressed in the current Discussion Paper and Phase 1 reform, **Attachment A**. however, City of Darwin will continue to be engaged in the process to ensure any issues are adequately considered.

CONSULTATION PROCESS

In preparing this report, the following City of Darwin officers were consulted:

- Town Planner
- Team Leader Development
- Manager Design, Developments and Projects

In preparing this report, the following External Parties were consulted:

Elton's Consulting

POLICY IMPLICATIONS

Changes to policy may be required as a result of Northern Territory Planning Reforms. Whilst it is not certain whether policy will require changes, the following policy may require some alterations:

- Policy No. 40 Developer Contribution Plans
- Policy No. 41 Land Use Planning General

BUDGET AND RESOURCE IMPLICATIONS

There are no perceived budget or resource implications at this stage.

RISK/LEGAL/LEGISLATIVE IMPLICATIONS

There is no risk to Council at this stage.

ENVIRONMENTAL IMPLICATIONS

There are no details of environmental implications at this stage.

REPORT NUMBER: 18CF0074 CR:hd

SUBJECT: PLANNING REFORM PHASE 1

COUNCIL OFFICER CONFLICT OF INTEREST DECLARATION

We the Author and Approving Officers declare that we do not have a Conflict of Interest in relation to this matter.

CINDY ROBSON MANAGER CITY PLANNING

SCOTT WATERS CHIEF EXECUTIVE OFFICER

For enquiries, please contact Cindy Robson on 8930 0528 or email: c.robson@darwin.nt.gov.au.

Attachments:

Attachment A: Response Letter to Planning Reform dated 12 September 2018

Attachment B: Planning Reform Directions Paper

Attachment C: Planning Reform Phase 1 - Priority Reforms

ATTACHMENT A



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12 September 2018

Planning Reform
Lands Planning
Department Of Infrastructure, Planning & Logistics
GPO Box 1680
DARWIN NT 0801

Email: planningreform@nt.gov.au

To whom it may concern

Planning Reform: Directions Paper and Phase 1 Priority Reforms

Thank you for the opportunity to provide comment on the Planning Reform Directions Paper and the Phase 1 Priority Reforms. City of Darwin provides the following feedback:

1.3 Establish principles to advance the purpose of the Act

Whilst City of Darwin supports reform within the *Planning Act*, we request an opportunity to review any changes prior to the amendments being made in order to provide consistency and clarity between local and territory government.

1.5 Clarify the scope for the policy hierarchy within NTPS

City of Darwin supports the consolidation and enhancement of strategic planning policies in order to provide greater clarity and guidance in the growth and development of the city. City of Darwin also advocates the ability for Local Government to create strategic policy documents and have them formally recognised within the NTPS.

1.8 Improving integration of planning and infrastructure

City of Darwin supports a more formal and articulate approach to the provision of infrastructure and the administering of contribution plans.

The flexibility to create contribution plans for a broader range of infrastructure, including social infrastructure to meet the community's needs is also recommended.

City of Darwin welcomes further discussion on the details of how these documents might be prepared and administered.

2.2 Pre application consultation by applicants

City of Darwin requests details of: the definition/scope of 'High Impact Development'; and the minimum requirements for process, format and reporting before providing comment.

2.3 Simplify notification requirements for minor developments

City of Darwin requests confirmation that Section 48 and 49(3) of the *Planning Act* will still apply to ensure local government have the opportunity to comment on local concerns and services.

2.7 Facilitate post exhibition / pre determination conferences between applicants and submitters

In response to Action 2.7.2, any increase in coordination between planning officers and City of Darwin is supported. However, clarification on who requests the meetings is required.

2.8 Reform the Development Consent Authority (DCA)

In response to Action 2.8.5 "clarify the role of local government nominated members on the DCA and the process for their appointment and termination", City of Darwin request details before providing comment.

4.4 The role of Authorised Officers

The introduction of local government 'Authorised Officers' who can administer certain functions of the *Planning Act* may provide resourcing benefits. However, there is some concerned that such a role has added complexities when the 'Authorised Officers' are not part of the office issuing consent. Additional details and discussion will need to be provided before City of Darwin can consider providing 'Authorised Officers' to assist in the enforcement of the *Planning Act*.

Thank you again for the opportunity to provide comment on the Planning Reform Directions Paper and Phase 1 Priority Reforms.

City of Darwin requests that a workshop be convened so that the Northern Territory Government and Council can further collaborate on any changes to the planning controls for the Northern Territory, at a mutually convenient time.

If you have any further queries please contact Cindy Robson on 8930 0528 or c.robson@darwin.nt.gov.au.

Yours sincerely

CINDY ROBSON

MANAGER CITY PLANNING



PLANNING REFORM DIRECTIONS PAPER

Building Confidence through **Better Planning** for the **Northern Territory**

CONTENTS

- 1 Introduction
- Directions to DeliverPlanning Reform
- 3 Proposed Reforms
- 4 Next Steps

LIST OF ACRONYMS

DA	Development Application
DAS	Development Assessment Services
DCA	Development Consent Authority
DIPL	Department of Infrastructure, Planning and Logistics
EDP	Exceptional Development Permit
NT	Northern Territory
NTG	Northern Territory Government
NTCAT	Northern Territory Civil and Administrative Tribunal
NTPS	Northern Territory Planning Scheme
	,

INTRODUCTION

Land use planning is needed to make sure that existing and future Territorians have the built and natural environments needed to support great lifestyles and strong communities.

Planning guides how land can be used and sets the direction for sustainable and orderly development that meets the demands of a growing population. The Government is committed to providing the best planning system for the Territory – a system that is transparent, accountable and that will balance the many interests in the community.

From October to December 2017, a consultation paper was released outlining how the current Northern Territory planning system operates and introducing six principles intended to underpin the planning system to ensure it:

- provides certainty
- balances competing interests
- ensures transparency
- reduces complexity
- expands opportunities for decisions to be reviewed.

Elton Consulting was engaged to talk with all sectors of the community to seek feedback on the current planning system in the Territory and ideas for its improvement. Feedback about the strengths of our planning system, its shortcomings and suggestions for improvement have been used to inform a package of proposed planning reforms. The full consultation outcomes report from Elton is available online.

FEEDBACK SNAPSHOT

Feedback from the community and industry illustrates features of the NT planning system that work and key areas for improvement.

KEY STRENGTHS

- Comparable to other states, the NT planning system is generally simple.
- The planning system is predominantly an efficient and streamlined system for development applications.
- Development Assessment Services (DAS) is easy to deal with and approachable.
- ▶ Electronic submissions of development applications is efficient.
- Strategic planning has improved significantly and is moving in the right direction.

KEY SHORTCOMINGS

- ▶ There is too much potential for political interference in the planning system.
- Decision making processes need more meaningful public participation.
- Planning decisions need to be more transparent and accountable.
- Planning decisions need to have more holistic and informed consideration of environmental, social and economic issues, and should focus on producing good development outcomes.
- ▶ Planning information needs to be clearer and more accessible, especially online.
- More needs to be done to enforce development permits.

AIM OF THE DIRECTIONS PAPER

This Directions Paper gives an overview on the Government's strategy to reform the planning system.

The Directions Paper introduces:

- three overarching directions for planning reform guided by the six principles and reflecting community feedback
- ▶ the two phases over which reforms will be delivered
- ▶ a snapshot of the proposed reforms and
- ▶ issues considered to be outside the scope of this review

The Directions Paper is complemented by a Phase 1 Priority Reforms paper that provides more technical detail on reforms proposed for Phase 1.

Phase 1 reforms include a number reference so you can easily find more detail and focused questions about these in the detailed Phase 1 Priority Reforms paper

DIRECTIONS TO DELIVER PLANNING REFORM

Community feedback identified a broad range of concerns and priorities. The essence of this feedback and the six principles guiding the reform suggest three key directions for improving the NT planning system.

SIX PRINCIPLES

PROVIDING CERTAINTY

BALANCING COMPETING INTERESTS

ENSURING TRANSPARENCY

INCORPORATING
MEANINGFUL COMMUNITY
PARTICIPATION AND
CONSULTATION

EXPANDING
OPPORTUNITIES FOR
DECISIONS TO BE
REVIEWED

THREE KEY DIRECTIONS

PRINCIPLES

Strengthen and clarify the planning framework to deliver better planning and development outcomes



Make the planning system
more open and accountable to
improve public understanding
and confidence in planning
decisions



Improve connections with the public to better value, encourage and support community contributions to planning processes



TWO PHASES OF PLANNING REFORM

Improving the planning system will require a mix of changes to planning laws and regulations, amendments the NT Planning Scheme, development of new information resources, upgrades to online systems, and changes to administrative processes.

The proposed reform timeframe is split into two phases:

Phase 1

Priority reforms which consist of:

- structural planning scheme amendments that are needed to support a renewal of the Scheme in Phase 2: and
- administrative changes that are reasonably simple to implement.

Phase 2

Longer term reforms that:

- rely on a change to law or policy to be completed first (through Phase 1 reforms); and/or
- require comprehensive research and investigation.

The Lands Planning team has already commenced reforms that improve how planning information is accessed and internal administrative systems and processes. This reform project aims to have all Phase 1 reforms completed in 2019, and a majority of Phase 2 reforms completed in 2020.

Strengthen and clarify the planning framework to deliver better planning and development outcomes

WHAT WE HEARD

This direction reflects key themes from consultation that:

A comprehensive legislative review should be undertaken to simplify the planning system.

Strategic plans are needed for all areas as a priority. These should be developed with a greater depth of research and review, and should avoid a 'one size fits all' approach.

Planning processes need to be better coordinated and integrated with other legislation and processes, including those related to vegetation, water resources and infrastructure provision.

Development outcomes need to be improved, including considerations of the environment, built form, urban design and the local context of proposed developments.

There is a need for the NT Planning Scheme to include design guidelines / requirements.

PHASE 1 REFORMS

The NT planning system was generally considered to work well, notwithstanding the opportunities for improvement. It was also acknowledged that strategic planning is important to enable holistic consideration of environmental, social and economic issues at a relevant scale, including the local level.

Phase 1 reforms are proposed to build on these good points and address areas that need improving. The Act and Scheme will be restructured to make it clear how the planning system works, what matters must be considered by all decision makers (the DCA and Minister) when making planning decisions, and to strengthen the role of policy to influence consideration of a development within the context of its surroundings. Phase 1 reforms include actions to:

- Revise the purpose of the Planning Act and refine the structure and principles of the NT planning system (1.3)
- Define the contents of a planning scheme (1.4)
- Clarify the hierarchy and role of policy within the NT Planning Scheme (1.5)
- Strengthen the linkages between strategic planning and development assessment (1.6)
- ▶ Improve the integration of land use planning and infrastructure provision (1.8)

PHASE 2 REFORMS

Once the Act and Scheme are restructured and the role of policy is established, we can work within the new framework to do a comprehensive review of the NT Planning Scheme. This will include a substantial body of work to:

- Review definitions, zones and development provisions
- Review and develop a range of guidelines for matters such as building design, subdivision and land clearing



2

Make the planning system more open and accountable to improve public understanding and confidence in planning decisions

WHAT WE HEARD

This direction reflects key themes from consultation that:

The planning system should be more transparent and accountable.

The planning system is too political.

Decisions on development applications should be impartial.

Enforcement of the Planning Act needs to be proactive and consistent, and penalties should be stronger.

Opportunities for third party appeal rights should be improved.

Any increase in third party appeal rights should take into account and minimise unnecessary cost and delays to development

The NTCAT should take account of both legal and planning considerations.

PHASE 1 REFORMS

Proposed Phase 1 reforms include measures to improve transparency. The reforms listed in this section will be supported by better communication and consultation processes which are addressed in Section 3.

MORE TRANSPARENT APPLICATION AND ASSESSMENT PROCESSES

- ▶ Make the planning scheme amendment process more robust (1.7)
- ▶ Reform the Development Consent Authority (2.8)
- Introduce time limits for the deferral of development applications (3.2)

REVIEW THE APPEALS PROCESS

- Revise third party appeal rights (3.1)
- ▶ Increase access to NTCAT to review decisions (4.3)

REVIEW ENFORCEMENT AND COMPLIANCE PROVISIONS

- ▶ Review and clarify existing use rights (4.1)
- Strengthen the ability of authorised officers to investigate (4.4)
- ▶ Revise penalty units to reflect the severity of offences (4.5)
- ▶ Introduce penalty infringement notices for minor offences (4.6)
- ▶ Introduce deeming provisions that establish who is liable when an offence has occurred (4.7)
- Expand liability provisions to include office holders of body corporates (4.8)
- Clarify provisions that limit time to commence prosecution (4.9)

PHASE 2 REFORMS

Phase 2 reforms that build on Phase 1 actions will include:

- ▶ Review the concurrent application process
- Review the use of exceptional development permits

PARTS OF THE SYSTEM TO BE PRESERVED

While proposed reforms respond to most concerns raised during consultation, some significant aspects of the current system will be preserved with improvements to aid understanding and enhance community confidence.

- ▶ The Minister will retain discretion over planning scheme amendments and exceptional development permits. This recognises that these decisions relate to changes to government policy. To address the concerns about the transparency of the Minister's decisions, parameters that all decision makers must consider will be added to the Planning Act.
- Council nominated members will remain part of the Development Consent Authority. This recognises their role in representing the interests of the local community. A new DCA code of conduct will include direction on how Council nominated members may voice the views of Council while ensuring their decisions are made independently.
- ▶ All planning scheme amendment hearings will continue to be held by the NT Planning Commission. This recognises that the NTPC is established to develop and advise on planning policy but has no decision making powers under the Planning Act. For transparency, reports from the Commission to the Minister with advice on issues raised by the community will now be made publically available.

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Improve connections with the public to better value, encourage and support community contributions to planning processes

WHAT WE HEARD

This direction reflects key themes from consultation that:

Planning information needs to be easier to understand and more accessible, especially online.

A planning education process should be started.

Consultation should be balanced and transparent.

The way strategic planning projects are released for consultation should be reviewed.

Updating of the NT Planning Scheme needs better notification and distribution.

Requirements for applications and consultation should reflect the complexity of the proposal.

The progress of applications should be trackable and the outcomes should be better communicated to submitters.

Planning advice needs to be more consistent and accurate.

There should be a structured approach to service authority comments and resolving issues.

PHASE 1 REFORMS

Better information and communication values community participation. This will improve both transparency and confidence in decisions, and result in better development outcomes through the contribution of local knowledge. To support community involvement in planning, Phase 1 will involve the following reforms:

CLEARER AND MORE ACCESSIBLE INFORMATION ABOUT HOW THE PLANNING SYSTEM WORKS

- ▶ Demystify the NT Planning Commission (1.1)
- ▶ Improve the clarity and availability of information about the NT planning system and planning scheme amendment processes (1.2)

CONSULTATION THAT BETTER REFLECTS THE COMPLEXITY AND POTENTIAL IMPACT OF A PROPOSED DEVELOPMENT

- ▶ Introduce pre application consultation by applicants for high impact developments (2.2)
- Simplify notification requirements for minor developments (2.3)

MORE ACCESSIBLE INFORMATION ABOUT APPLICATIONS

- ▶ Update requirements for signs placed on land (2.4)
- ▶ Expand the role of electronic services for development notifications and formal correspondence (2.5)

BETTER RESPONSES AND ONGOING COMMUNICATION WITH SUBMITTERS

- Promote contact between planning officers and submitters on development applications (2.6)

PHASE 2 REFORMS

Phase 1 improvements to information and communication will be further developed in Phase 2 with substantial work on online systems and alternative engagement methods. Phase 2 reforms include:

IMPROVE ENGAGEMENT OF 'HARD TO REACH' GROUPS

- ▶ Increase the awareness of and engagement with young people in planning
- ▶ Improve planning for remote communities

FURTHER IMPROVEMENTS TO ONLINE SYSTEMS

- Overhaul of online systems to develop an integrated planning portal that presents and interlinks systems that may include:
 - Online interactive planning scheme
 - Intuitive interactive mapping system with better property and planning information
 - Easy to understand presentation of applications
 - Application tracking and submissions platform for the public, and improvements to online application tracking / processing system for applicants
 - Online planning application archive
- Explore potential to use technology to improve opportunities to participate in DCA meetings including livestream

PARTS OF THE SYSTEM TO BE PRESERVED

Set timeframes will not be imposed on service authorities to sign off development permit conditions. This recognises that development must meet the technical and legal requirements of service authorities. Proposed reforms will increase opportunities for developers and service authorities to confer, and to potentially resolve issues, prior to a decision being made by the DCA.

NEXT STEPS

- ▶ This Discussion Paper is intended to be read in conjunction with the Phase 1 Priority Reform paper.
- ▶ The Phase 1 Priority Reforms paper gives a more detailed technical explanation of issues to be addressed in Phase 1.
- ➤ Your feedback will be used to further refine the direction of reforms, including the specific drafting of legislation and changes to Government policy. This will include changes to the *Planning Act*; planning scheme amendments; and administrative changes.
- ▶ Draft legislation and planning scheme amendments will be provided for further feedback, prior to be being tabled in parliament in 2019.

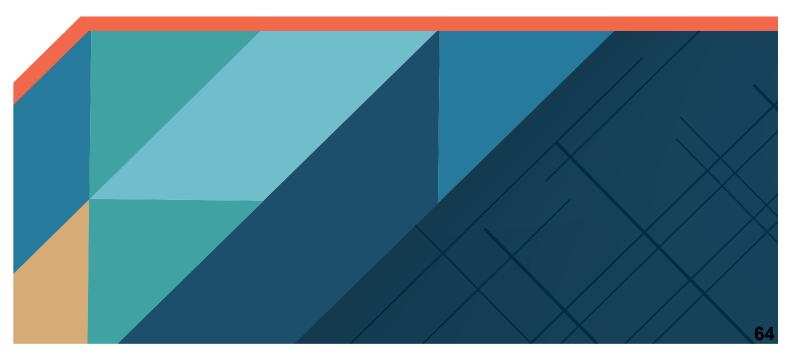
HOW TO COMMENT

The Department of Infrastructure, Planning and Logistics will be running targeted consultation sessions over the coming 6 weeks focusing on the details of the Phase 1 Priority Reform paper.

If you provided your details as part of the Stage 1 consultation process you will be automatically included on our stakeholder contact list and invited to attend a workshop.

If you would like to be involved in the consultation sessions, or would prefer to provide written feedback, you can get in touch at: planningreform@nt.gov.au; or phone 08 8946 0600.





PLANNING REFORM PHASE 1

PRIORITY REFORMS

Building Confidence through **Better Planning** for the **Northern Territory**

Contents

	on	
_	nd	
•	onyms	
LIST OF ACT	onyms	3
1.	Strategic Land Use Planning and the NTPS	4
1.1.	Demystify the role and processes of the NTPC	
1.2.	Improve the clarity and availability of information about the NT planning system,	
	particularly amendments to the scheme including the rezoning of land	5
1.3.	Establishing principles to advance the purposes of the Act	
1.4.	Definition of a Planning Scheme	
1.5.	Clarify the scope for the policy hierarchy within the NTPS	
1.6.	Strengthen the linkages between strategic planning and development assessment	
1.7.	More robust planning scheme amendment processes	
1.8.	Improved integration of planning and infrastructure	
	h	
2.	Development Assessment and Application Processes	10
2.1.	Improve information on development assessment processes	10
2.2.	Pre application consultation by applicants	10
2.3.	Simplify notification requirements for minor developments	11
2.4.	Update requirements for signs placed on land	11
2.5.	Expand the role of electronic services for development notifications and formal	
	correspondence	12
2.6.	Promote contact between Planning Officer and submitters on development	
	applications	12
2.7.	Facilitate post exhibition / pre determination conferences between applicants and	
	submitters	12
2.8.	Reform the Development Consent Authority	13
3.	Review of Decisions	1.4
3.1.	Review of third party appeal rights	
3.2.	Time limiting deferrals	
3.3.	EDPs and Concurrent Applications	14
4.	Compliance and Enforcement	16
4.1.	Existing Use Rights	16
4.2.	Enforcement and the role of the DCA	
4.3.	Appeals and the role of the NTCAT	
4.4.	The role of Authorised Officers	
4.5.	Revision of penalty units	
4.6.	Introduction of penalty infringement notices	
4.7.	Deeming Provisions	
4.8.	Liability of office holders	
4.9.	Time to commence prosecution	19

Introduction

The release of a consultation paper in October 2017 was the first step in the process of Building Confidence through Better Planning for the Northern Territory. The consultation paper outlined how the Northern Territory planning system operates and introduced the six principles intended to underpin reform of the system. The aim of the initial consultation was to identify opportunities to reform the planning system so it delivers high quality developments and the outcomes the community expects.

In response to feedback from the first round of consultation, the Government has released:

- A *Directions Paper* to give a simple, accessible explanation of the Government's strategy to deliver planning reform and introduces the two phases through which reform will be developed and delivered.
- This Phase 1 Priority Reforms paper to give a more detailed technical explanation
 of issues to be addressed in Phase 1 and the reforms proposed to be developed
 and implemented to address the first tranche of the issues of concern identified by
 the consultation.

Government is seeking the view of all stakeholders on the strategy identified in the Directions Paper and the specific initiatives suggested in this paper.

Background

The *Planning Act* has been in effect since early 1993. A major amendment in 2005 introduced the framework for a single consolidated Northern Territory Planning Scheme (NTPS). The introduction of the NTPS in 2007 integrated 40 separate documents into a scheme covering all zoned land in the Territory (except Jabiru).

Since that time both the Act and the Scheme have been subject to numerous amendments.

The creation of the Northern Territory Planning Commission (NTPC) in 2012 increased the focus on the importance of strategic planning in guiding growth. A range of other amendments and administrative changes have improved components of the system and access to planning information.

This review reflects the recognition that improvements can always be made. A holistic approach to the review of the planning system is intended to give the community confidence that the system will deliver outcomes that support the needs of Territorians both now and into the future. Reforms will include a range of changes to the legislation, regulations, and the NTPS and new information resources and administrative processes.

Scope

Planning reform is intended to address the operation and effectiveness of the *Planning Act*, the NTPS and associated administrative and decision making processes. The objective of this paper is to identify those issues comprising Phase 1 of the reform, explain the reasons for the issues and identify potential reforms or actions to address them. These reforms will also provide a framework for further reforms as part of Phase 2.

List of Acronyms

DA Development Application

DAS Development Assessment Services
DCA Development Consent Authority

DIPL Department of Infrastructure, Planning and Logistics

EDP Exceptional Development Permit

NT Northern Territory

NTG Northern Territory Government

NTCAT Northern Territory Civil and Administrative Tribunal

NTPC Northern Territory Planning Commission
NTPS Northern Territory Planning Scheme

1. Strategic Land Use Planning and the NTPS

Consultation acknowledged that strategic planning in the Territory is improving, and this is a move in the right direction. The NT planning system is also considered to be relatively simple and effective compared to other jurisdictions in Australia. However, the need to clarify the planning system and better coordinate the various components of the NTPS was also raised.

The increasing focus on a strategic approach to planning is not unique to the Territory. The challenge for all jurisdictions is to streamline processes while reinforcing the role of strategic plans to facilitate holistic and informed consideration of environmental, social and economic issues.

The following reforms identify opportunities to restructure the Act and Scheme to make it clear how the planning system works, what matters inform decisions and to reinforce the role of policy in influencing those decisions. This is supported by reforms to the way in which information is made available and communicated to all stakeholders.

1.1. Demystify the role and processes of the NTPC.

The Act establishes the NTPC as an independent body and identifies its functions, including to consult with the community and to prepare integrated strategic plans, guidelines and assessment criteria for inclusion in the NTPS. As well as developing strategic planning policy, the Commission has a role in holding public hearings and reporting to the Minister on public feedback in relation to proposed planning scheme amendments. The Commission has no decision making powers under the Act.

While generally supportive of strategic planning by the Commission, a number of comments and submissions suggested that consultation could be improved and, in particular, that consultation across strategic planning projects needs to be better coordinated. More broadly, it seemed the role of the Commission and the factors that influence the development of planning policy were poorly understood by the community, contributing to lack of confidence in planning processes.

Some respondents felt that the Commission should not conduct hearings for proposed policy that they developed, and there was also a suggestion that this role should revert to the DCA to ensure local government involvement. Hearings on proposed planning scheme amendments will continue to be held by and reported on by the Commission to ensure it is aware of issues raised to inform future development of overarching strategic planning objectives. This approach also recognises that the Act already specifically provides for local government involvement in the planning scheme amendment process.

This reform focuses on improving community understanding and the transparency of the NTPC's functions, particularly in relation to community consultation. This is complemented by reforms seeking to clarify the structure of the planning system and reinforce the role of policy (1.3 - 1.6), improvements to the planning scheme amendment process (1.7), and improved access to information on the planning system and processes more generally (1.2).

Actions under this reform are to:

- 1.1.1 Amend the Act to require the NTPC to have a publicly available community engagement charter including performance outcomes.
- 1.1.2 Make reports from the NTPC to the Minister publicly available.
- 1.1.3 Improve coordination of information about NTPC projects across the Commission and NT Government websites to increase awareness of the status these projects and their role in informing decisions.

1.2. Improve the clarity and availability of information about the NT planning system, particularly amendments to the scheme including the rezoning of land

The community confidence in the planning system and ability to participate meaningfully in planning processes is impacted by a lack of transparency as well as misunderstandings around the operation of the NT planning system. A lack of information or difficulty accessing or interpreting the available information was an issue recognised by all sectors of the community including both frequent and occasional participants in planning processes.

This reform seeks to improve information on the NT planning system and make this information more accessible. This includes use of language and media that considers target audiences, particularly noting the different levels of expertise, understanding and information needed by frequent participants in the NT planning system (such as industry professionals) compared to those who are new to planning.

This reform relates to reform 2.1 which seeks to improve information on development application processes, as well as improvement and development of online systems proposed to take place in Phase 2. This will also support changes to the *Planning Act* and NTPS proposed through reforms 1.3 – 1.7 that clarify the fundamental structure of the NT planning system and the importance of policy.

Actions under this reform are to:

- 1.2.1. Review and simplify the user guide to the NTPS to reflect the importance of policy.
- 1.2.2. Develop and improve guidance notes for industry professionals that assist in interpretation of various clauses of the NTPS, and in particular new or changed provisions.
- 1.2.3. Develop 'plain English' factsheets and similar information resources to clarify how the NT planning system is structured, and the powers, roles and responsibilities of key agencies under the Act.
- 1.2.4. Review and simplify guides for making a planning scheme amendment or concurrent application, and for providing submissions to these processes.
- 1.2.5. Develop an online glossary of planning terms and acronyms that can be added to over time to help the public understand more technical documents and applications.

1.3. Establishing principles to advance the purposes of the Act

Through consultation it is clear there is confusion about how the planning system operates and what considerations guide planning and decision making. Some submissions made specific suggestions about objectives that should be included while others suggested that the planning system should be less prescriptive and more outcomes-focused.

Part 1 – Preliminary of the *Planning Act* establishes the purpose of the Act, the overarching objects and a number of mechanisms to achieve the objects but does not define a clear framework for planning processes and policies nor does it assign decision making roles.

Revision of Part 1 of the Act will clarify the function of the Act to guide the fair, transparent and accountable operation of the overall planning system. This will ensure transparency in decision making and provide the community with greater confidence that decisions are advancing achievement of the objectives of the Act.

Action under this reform is to:

1.3.1. Revise Part 1 of the Act to establish:

- an expanded purpose of the Act to clearly establish the broad range of considerations that should guide the planning system;
- a clear structure for the planning system procedures, and decision-making roles and responsibilities; and
- overarching directions to advance the purpose of the Act in a way that promotes the fair, transparent and accountable operation of the planning system.

1.4. Definition of a Planning Scheme

Section 9 of the *Planning Act* lists potential components of a planning scheme including policy statements; provisions that permit, prohibit restrict or impose condition on the use and development of land; and maps, designs or diagrams. The various components of the scheme are given power to inform decisions by other sections of the Act (in particular section 52). The vague nature of the descriptions of the components of a scheme, however, is limiting the effectiveness of policy and the achievement of good development outcomes.

The NTPC, the independent body established by the Act and tasked with strategic planning for the Territory, has suggested that strengthening the role of policy will be fundamental to achieving the Government's goals for reform of the planning system. The Commission has identified a number of reforms to underpin the importance of policy including a simpler and more clearly defined structure of the components of a Scheme.

Revision of section 9 and consequential amendment to section 52 of the Act will respond to the community's support for a consistent decision making framework and reinforce the status of policy.

Action under this reform is to:

- 1.4.1. Review section 9 of the Act to clarify that a planning scheme can include:
 - Strategic land use policies to guide all decisions in relation to future land use and development;
 - Zones that permit (with or without consent) or prohibit development within the context of strategic land use policies;
 - Performance criteria applicable to a use or zone and inform the manner in which a use or development may be undertaken; and
 - Guideline documents that assist in the interpretation of the planning scheme.

1.5. Clarify the scope for the policy hierarchy within the NTPS

The NTPS presents policy in a number of ways including:

- Territory and region-specific Land Use Frameworks and Planning Principles (Part 2)
- Area Plans (Part 8)
- Policy and Guideline documents (Schedules 2 and 3)
- Zone purpose statements (Part 3)
- Development provision purpose statements (Parts 4 and 5).

As the NTPC works with the community to prepare land use policies to improve development outcomes in the Territory, a hierarchy of plans is emerging – notably, regional land use plans that establish overarching directions and cascading subregional land use plans and area plans that provide further detail for smaller localities. This hierarchy is broadly acknowledged in the policy documents themselves, but is not identified in the Scheme or the Act.

Presenting a hierarchy of policy, which mirrors the hierarchy of plans being prepared by the NTPC, within a reformatted Part 2 of the Scheme will strengthen the role of policy in guiding future development and decision making.

The proposed changes also respond to community concerns that the increasing use of Specific Use (SU) Zones and Exceptional Development Permits (EDPs) by developers to facilitate relatively minor variations to development provisions is eroding the integrity of the Scheme. By increasing the role of policy to guide decision making, more innovative proposals or site specific variations can be accommodated without the need for ad hoc amendments to the Scheme or EDPs.

Action under this reform is to:

1.5.1. Amend the NTPS to consolidate policy currently in Part 2, Part 8 and Schedule 2 within a new Part 2.

1.6. Strengthen the linkages between strategic planning and development assessment

A consistent theme from consultation was that decision making needs to be better informed and consider social, environmental and economic issues holistically and within a local context to deliver better development outcomes. There was concern that the exercise of discretion was too "tick the box" and that decisions are being made without a view to delivering good planning outcomes that reflect community aspirations documented in policy.

The Act and Scheme do establish a role for policy in informing decision making but the provisions that guide the consideration of policy are often ambiguous and sometimes conflict. Relevant provisions and associated issues are summarised below.

Section 52 of the Act establishes that the DCA must not consent to a development that is contrary to policy, as referred to under section 9(1)(a), without approval from the Minister. Current application of this section can lead to the "tick the box" approach to assessments and decisions.

Clause 2.5 of the NTPS also describes the parameters around the exercise of discretion by the consent authority and only requires consideration of Parts 4 and 5 of the Scheme. It does not specify the need for the consent authority to consider policy within Part 2, Part 3, Part 8 and Schedule 2. Amendment will clarify that any policy may inform decisions.

Clauses of the NTPS relevant to how policy guides development decisions include:

- clause 1.2 establishes that provisions of Part 3 (Zones) prevail over Part 8 (area plans) in the event of an inconsistency;
- clause 2.7 requires the consent authority to consider policies in Part 8 or Schedule
 2;
- clause 2.2 4(c) provides for the granting of consent for development that does not accord with the provisions of the scheme.

When considered together, clauses 1.2, 2.7 and 2.2 4(c) suggest that:

- area plans cannot permit a use that would be unlawful under a Zone; and
- area plans can prevail over development provisions (in Parts 4 and 5); but
- subclause 2 of 2.7 creates confusion over the role of policy by suggesting policy, which is in fact part of the scheme, is overridden by the planning scheme where there is an inconsistency

Furthermore, while zones prevail over area plans and development provisions, zone purpose statements (contained within Part 3) are not clearly identified as a consideration in the exercise of discretion.

Review of clauses 1.2, 2.2 4(c), 2.5, and 2.7 in association with reforms 1.4 and 1.5 which restructure the planning scheme will reinforce the importance of policy.

This will contribute to better consideration of overall planning implications in decision making and better development outcomes. The proposed amendments below should be considered in the context of potential amendments discussed at 1.4 and 1.5. Actions under this reform are to:

- 1.6.1. Amend section 52 of the Act to reflect its intended purpose to require that the DCA may grant consent to a development that is contrary to a policy in the NTPS only if the Minister gives approval.
- 1.6.2. Amend clause 2.5 of the NTPS to clarify that in considering an application for consent, in addition to the existing matters to be considered, the consent authority must also consider the identified purpose of the zone and policy in proposed Part 2 of the Scheme.
- 1.6.3. Amend clause 2.7 of the NTPS to clarify that interpretation of the Scheme must have regard to the policy in proposed Part 2.
- 1.6.4. Include an introduction to the proposed Part 2 to clarify that interpretation of provisions in Parts 4 and 5 must be consistent with applicable policies in Part 2.

1.7. More robust planning scheme amendment processes

Community concern about the transparency, openness and accountability of the planning system underpins the overall reform. Consultation has clarified that some of this concern results from a lack of criteria and guidelines for decision making, particularly in relation to the Minister's role.

The overwhelming suggestion for improving the transparency and accountability within the system was to document matters the Minister considers when making decisions in relation to proposals to amend the NTPS. It is noted that some respondents also suggested that the Minister should not be responsible for making rezoning decisions; however, limiting the Minister's powers is not currently being considered.

Part 2 of the *Planning Act* establishes the legislative basis for the making and amending of planning schemes. There is considerable detail around the processes associated with exhibition and the subsequent reporting on matters raised during exhibition. There is, however, nothing to guide a person or body making a request to amend the scheme, nothing to guide the Minister in considering such a request, and no criteria for the Minister to consider when initiating an amendment on his or her own initiative.

The Minister has a responsibility to make a decision based on the merits of a proposal. The establishment of clear and detailed criteria to guide the Minister's decisions will improve transparency and accountability by improving applicants' and submitters' understanding of what matters were considered and how these influenced the reasons for a decision. This approach also has the potential to draw attention to the purpose of the *Planning Act* and to reinforce the significant role of policy in informing decisions.

Concern was also raised about the lack of timeframes for the Minister to make a decision and the uncertainty created by the open ended deferral of proposals to amend the scheme. Given that planning scheme amendments represent changes of policy often requiring detailed and complex investigations, prescribed timeframes would be difficult to accommodate. A formal legislative framework around the deferral of consideration of proposed planning scheme amendments would, however, improve the transparency of the system.

Actions under this reform are to:

1.7.1 Revise Part 2 of the Act to establish:

 criteria to inform the Minister's consideration of a proposal to amend the planning scheme with reference to the overall objectives of the Act and to policy within the NTPS;

- matters to be addressed when lodging an application to the Minister to amend the Scheme;
- requirements for public exhibition of a proposal to amend the NTPS in line with changes proposed for development applications (Reform 2.4);
- a formal mechanism for deferral of consideration of either an initial request to the Minister to amend the scheme or a decision about an exhibited proposed amendment; and
- the opportunity to lapse an application in the event there is no response from a proponent to a request for further information.

1.8. Improved integration of planning and infrastructure

Land use plans establish a framework for future development, including consideration of existing infrastructure capacity and identification of future infrastructure needs to support growth. However, land use plans do not provide detailed guidance on how infrastructure will be constructed or paid for. Current provisions within the *Planning Act* around developer contributions also lack the depth to coordinate infrastructure provision.

Consultation acknowledged the benefits of strategic land use plans but emphasised the need to better integrate provision and funding of infrastructure with land use planning. In particular, a lack of necessary headworks infrastructure to support further growth is often a significant hurdle for developers. Without direction on the provision of these headworks, developers and residents lack the confidence to predict the timing and ability to proceed with development opportunities identified in a land use plan.

Preparation of infrastructure plans to support land use plans would provide the detail needed to coordinate delivery of necessary infrastructure by the responsible agencies in an efficient, cost effective and logical manner. Infrastructure contribution plans would further aid the achievement of this through equitable management of contributions from private developers.

Actions under this reform are to:

- 1.8.1. Review Part 6 of the Act to establish a process to facilitate the development of infrastructure plans and infrastructure contribution plans.
- 1.8.2. Develop guidelines / principles to support the preparation, format and content of infrastructure plans and infrastructure contribution plans.

2. Development Assessment and Application Processes

The NT development assessment process is consistently ranked by industry as the best performing in Australia reflecting relatively fast processing times and for having a single consolidated planning scheme with easy to interpret clauses and definitions. However, feedback during consultation was that there is the need to increase genuine participation by the community in the development assessment process whilst at the same time enabling responsible development in a timely manner. An extensive review of best practice development assessment processes has identified a number of reform areas that would improve community understanding, enshrine genuine participation and build confidence that development proposals are appropriately assessed.

2.1. Improve information on development assessment processes

The need to improve the available information about development assessment processes was highlighted through direct comments as well as feedback from submissions. Overall there is limited understanding of the planning system amongst the general community. Specific issues included difficulties accessing DCA reports and reasons for decisions, and the need for flexible options for those who cannot attend DCA meetings during business hours.

This reform focuses on improvements to information about development assessment processes and links with other reforms to make it easier for all members of the community to understand and navigate the planning system and associated decision making processes. Evolution through Phase 2 reforms will further support the use of interlinked, online resources that can be accessed through mobile devices.

Actions under this reform are to:

- 2.1.1. Revise and make it easier to find factsheets and guides on development application processes.
- 2.1.2. Develop new factsheets for making submissions and other processes for community involvement.
- 2.1.3. Improve online access to DCA reports and decisions.

2.2. Pre application consultation by applicants

During the consultation process, concerns were raised by the community that the mandatory public exhibition period of 14 days for development applications and 28 days for concurrent applications provides insufficient time for the community to consider the proposal and to put forward their concerns. In particular, many concerns related to developments with potential for significant impacts on amenity or the environment.

This reform responds in part to these concerns by requiring applications for development likely to have high impacts on amenity to undergo mandatory pre application community consultation. This will provide greater opportunity for the community to provide upfront input into proposals.

Actions under this reform are to:

2.2.1. Introduce a requirement that a new category of development, 'High Impact Development', undergo mandatory pre application community consultation to inform the community of a proposal. This also includes concurrent applications proposing a High Impact Development. This will better ensure communities are informed about development proposals and have an opportunity to contribute their views before a formal planning application is submitted. This process also provides the proponent with the opportunity to mitigate negative impacts where possible, address community misunderstandings and address any community issues.

- 2.2.2. Develop and introduce a new Schedule to the Regulations that prescribes the types of development subject to the pre application consultation requirements.
- 2.2.3. The applicant would be responsible for public notification of the proposal and conducting any consultation activities.
- 2.2.4. The applicant would be required to include a consultation report outlining the consultation undertaken, the issues raised by the community, and how these issues have been considered in the formal planning application.
- 2.2.5. The application, once lodged, would still undergo the existing public exhibition process and the community can still lodge submissions.

2.3. Simplify notification requirements for minor developments

Public notification requirements for development applications currently consist of placement of an advertisement in the newspaper and erection of a sign on the property or, for minor types of development, limited neighbour notification by written notice.

The community raised concerns during the consultation process that notification of proposals was insufficient, particularly at the local community level. Industry concerns were that full public notification of minor developments was excessive as broader public interest is unlikely and that a simpler application process for minor waivers to development provisions should be introduced.

This reform responds to both concerns by expanding the notification of minor developments at a local community level and removing the need for their newspaper advertisement. The types of applications subject to these requirements have also been broadened in recognition of industry concerns and their low potential for public interest beyond the local community. The introduction of a streamlined application process for waivers to provisions will form part of the Phase 2 reforms.

Actions under this reform are to:

- 2.3.1. Introduce a new category of public notification, 'local notification', for minor development applications (i.e. reduced front setback for carport) to include neighbour notification and sign only. Neighbour notification to be increased to include all adjoining property owners.
- 2.3.2. Applicant is responsible for the printing and erection of sign, plus neighbour notification.
- 2.3.3. Local notification is proposed to apply for the following application types:
 - additions or alterations to a single dwelling with a reduced setback to any boundary. (i.e. Carports, sheds, shade sails etc.)
 - single dwellings with a reduced setback to any boundary
 - single dwellings with non-compliant private open space
 - single dwellings within a defined flood zone
 - additions or alterations to an existing multiple dwelling unit
 - shed addition to existing multiple dwellings with reduced setbacks
 - additions to existing warehouse with reduced setbacks
 - multiple dwellings in a single storey building within Zone MD.

2.4. Update requirements for signs placed on land

The existing development proposal signage provides limited information to inform the community of the detail of the development. The provision of additional information on the sign in a format that is easily understood and compatible with hand held devices such as

mobile phones would encourage community input and reduce objections based on misunderstanding of specifics.

Actions under this reform are to:

- 2.4.1. Enhance the specifications for signs to include more visual information to identify key aspects of the proposal such as height, site coverage and setbacks to boundaries.
- 2.4.2. Explore the use of QR codes or similar technology to allow the public to link to details of a development proposal via a hand held device.
- 2.4.3. Applicant to be responsible for printing and erection of signage.

2.5. Expand the role of electronic services for development notifications and formal correspondence

Revision of the requirements for the service of documents and their transmission electronically will facilitate the use of online systems. The existing use of onsite signage and newspaper advertisements to advise of proposed developments provides only limited exposure to a community that is increasingly using digital media as the primary means of communication.

Public submissions generally supported the greater use of technology to improve community access to information about the planning system and development proposals. However, some sectors of the community have limited access or familiarity with electronic systems and information will continue to be available in traditional print format.

Actions under this reform are to:

- 2.5.1. Amend the Act to enable the use of electronic services for the service of notices and other documents. The use of newspaper advertisements for statutory notices to be revised to provide for the option of future transition to electronic services.
- 2.5.2. Explore the potential to use platforms such as Facebook or mobile applications to display information about development proposals.
- 2.5.3. Allows the public to register to receive email alerts about development proposals in their neighbourhood or postcode.

2.6. Promote contact between Planning Officer and submitters on development applications

Community confidence in the planning system is negatively impacted by the existing assessment processes for development applications, particularly in relation to insufficient recognition of issues raised in submissions in assessment reports. The perception is that DCA decisions give little weight to submissions.

Improving engagement with submitters will ensure that community views are valued and will improve community understanding about what issues are considered when making decisions.

Action under this reform is to:

2.6.1. Introduce a new assessment process requiring Planning Officers to contact submitters to clarify their concerns and to discuss how they will be assessed against the provisions of the Scheme. This will enshrine genuine community participation in the consideration of development applications and strengthen the relationship between the community and the assessment process.

2.7. Facilitate post exhibition / pre determination conferences between applicants and submitters

Submissions during consultation raised that there is currently no process that allows applicants and submitters to informally discuss proposals prior to the public hearing held by the DCA. Voicing issues at the DCA hearing is considered by many to be too late in the process to allow genuine consideration of their concerns. Service authority and industry submissions raised similar concerns and suggested that an opportunity to resolve issues prior to the DCA meeting would be beneficial.

Improved consultation between applicants and service authorities around technical requirements will also assist in clarifying the scope of conditions on development permits.

Actions under this reform are to:

- 2.7.1. Introduce that planning officers offer to convene a voluntary meeting between applicants and submitters following public exhibition to provide opportunity for the parties to discuss any concerns and to identify possible solutions. The outcomes of the meeting are to be included in the assessment report prepared for the DCA.
- 2.7.2. Introduce that planning officers convene a meeting between the proponent and service authorities upon request to help to resolve technical issues prior to the DCA meeting.

2.8. Reform the Development Consent Authority

The DCA is the public face of the decision making process. A recurring theme during community consultation was that members of the DCA were not adequately skilled or trained to perform their duties and that "major" reform of the DCA was required to improve community confidence.

The community's confidence that the correct decisions are being made will be enhanced if members have appropriate skills, and meetings are conducted in a way that values community participation and demonstrates proper consideration of the issues.

Actions under this reform are to:

- 2.8.1. Rename the Development Consent Authority the "Development Control Authority" to better reflect its role in assessing development proposals against the Planning Scheme.
- 2.8.2. Introduce new requirements for appointment of specialist members to provide expertise in relevant fields.
- 2.8.3. Deliver training and ongoing professional development for DCA members.
- 2.8.4. Introduce new requirements for the Chair of the DCA to be legally qualified, in order to prevent errors of law being made.
- 2.8.5. Clarify the role of local government nominated members on the DCA and the process for their appointment and termination.
- 2.8.6. Introduce a DCA member Code of Conduct.
- 2.8.7. Introduce the requirement for the DCA to provide an annual report for the Minister to table in the Legislative Assembly.
- 2.8.8. The DCA to establish procedures to better disseminate decisions following meetings and to record voting by individual members in the minutes.
- 2.8.9. Clarify that the assessment reports are provided by the Department to the DCA and are only one of the matters considered by the DCA in making its decision.

3. Review of Decisions

The ability for a third party to appeal decisions in relation to development applications (aka rights of third party application for review) was introduced in the NT in 2005. This allowed, for the first time, the ability for third parties to seek independent review of a decision to grant a development application subject to a number of qualifying criteria. This right only applies to a specified classes of development applications. Criteria included that the location of the development must be in a residential zone or immediately adjacent, and the person seeking review must have made a valid submission during the exhibition period of the development proposal.

The challenge for the NT is to strike a balance between the rights of applicants to apply for development consent and the right of the community to seek independent review of decisions that have the potential to adversely impact on amenity.

3.1. Review of third party appeal rights

Third party appeal rights allow people who feel they would be negatively affected by a proposal to dispute a decision by a consent authority to grant a development permit. The ability to lodge a third party appeal is, however, subject to a number of criteria to ensure that development is not delayed unnecessarily and/or by a person who is not really affected by the development proposal. For example, third party appeal rights are available against most types of development adjacent to an urban residential zone because there is a high amenity expectation in residential areas. This does not include development of dwellings not exceeding two storeys because this is be considered relatively standard for a residential zone and has a low risk of affecting amenity.

Submissions generally supported the extension of third party appeals rights to lots within Zone RL (Rural Living) on the basis that these lots are primarily used for residential purposes with the same high amenity expectation as other residential zones.

Action under this reform is to:

3.1.1. Extend third party appeal rights to include land within Zone RL (Rural Living) of the NTPS.

3.2. Time limiting deferrals

The Development Consent Authority has the ability to defer consideration of an application if it considers it needs the applicant to provide additional information in order to make a decision. As there is no maximum time period specified for a deferral, considerable time can elapse between when an application underwent public consultation and when it is finally considered by the Development Consent Authority. Community confidence in the transparency of the assessment process is eroded when the public consideration of applications is delayed.

Action under this reform is to:

3.2.1. Introduce a time limit for deferral of an application and associated requirements.

3.3. EDPs and Concurrent Applications

EDPs provide opportunities for development of land that would otherwise be unlawful while concurrent applications provide opportunities for an application comprising both an amendment proposal and a development proposal. EDPs are determined by the Minister rather than the DCA.

Consultation has identified a range of views around EDPs and concurrent applications. Some in the community expressed concern about the very concept of concurrent applications whereas others support them as they provide more detail through the process. A range of measures were suggested to address perceived problems with the process including:

- increasing the role of the NTPC in the conduct of hearings;
- deferring the making of the planning scheme amendment until the development has been completed;
- the need for independence of decision making; and
- · making reports available to the public.

While further investigations to inform a review and potential renewal of these processes are undertaken, some interim improvements are proposed in Phase 1.

This reform comprises interim improvements to enhance consistency between processes and requirements for exceptional development permits, concurrent applications, development permits and planning scheme amendments. It is supported by the amendment to the Act flagged at reform 1.7 to provide criteria for the Minister's consideration.

Actions under this reform are to:

- 3.3.1. Introduce a time limit for commencement (aka a base period) on exceptional development permits consistent with standard development permits.
- 3.3.2. Make Reporting Body Reports for both Exceptional Development Permits and Concurrent Applications to the Minister publicly available.

4. Compliance and Enforcement

A strong theme arising from consultation was the need to improve the effectiveness of compliance activities in recognition of the value the community places on the environment and amenity of our communities. Over recent years the number and severity of development offences has increased and the DCA needs to be provided with effective powers to discourage offences; require rectification of any non-compliance; and to recover costs if prosecution is necessary.

4.1. Existing Use Rights

Existing use rights are recognised in planning legislation within Australia to protect lawfully established uses or developments that would otherwise become unlawful following an amendment or introduction of a planning scheme. Currently the administration of existing uses provides no certainty for the owners or operators who have significant investment and rely on the continuing use for their livelihood, nor does it allow effective compliance management to allay the disquiet from adjoining and nearby residents who consider the ongoing use inconsistent with their reasonable expectations of amenity.

Actions under this reform are to:

- 4.1.1. Introduce new powers for the DCA or Minister to develop Guidelines to provide clarity around the operation of existing uses.
- 4.1.2. Introduce a new provision that allows a person to rely on the establishment of an existing use right if the use has been carried out continuously for 15 years. This will allow existing uses to be registered and effectively monitored for compliance.
- 4.1.3. Introduce a new provision allowing any person to seek review of a decision by the DCA in relation to an alleged breach of existing use rights to the Northern Territory Civil Administrative Tribunal (NTCAT). This will allow independent review of the decision and provide over time additional guidance on the administration of the existing uses.
- 4.1.4. Introduce a 'Compliance Certificate' process for existing use rights holders that can be used to formally establish the particulars of the right (type of activity permitted, area and intensity of use).
- 4.1.5. Introduce the right of review for a decision by the DCA to refuse an application for a 'Compliance Certificate' to the NTCAT.

4.2. Enforcement and the role of the DCA

The DCA currently has limited enforcement powers under the Act without resorting to prosecution of alleged offences in the Local Court. The DCA has no power to order rectification works or to order demolition or removal of unapproved works. The introduction of a new range of enforcement powers will allow the DCA, and Courts, if necessary, to effectively take action in the event of breaches of the *Planning Act* and Scheme.

The following reforms have been identified:

- 4.2.1. Introduce new powers for the DCA to issue a 'Show Cause Notice' requiring a person alleged to be in contravention of the Act to make representation to the DCA as to why an Enforcement Notice should not be issued. This will also provide for the person making the complaint to attend the DCA to also make representations.
- 4.2.2. Introduce new powers for the DCA to issue an "Enforcement Notice" that can require a range of remedies to non-compliance including ceasing an activity, removing or demolishing a building or lodgement of a development application.

- 4.2.3. Introduce new powers for the DCA to issue an "Enforcement Notice" immediately on its own initiative for urgent issues such as clearing of native vegetation; demolition of a building; development causing erosion or environmental harm;
- 4.2.4. Create a new summary offence of failure to comply with an 'Enforcement Notice' to be dealt with by the Magistrates Court with the ability to impose a penalty, compensation and orders.

4.3. Appeals and the role of the NTCAT

There are currently no provisions within the Act that allow a person to seek independent review of enforcement decisions by the DCA or to appeal orders seeking cessation of a development or use without resorting to an application to the Supreme Court. The cost of taking a matter to the Supreme Court and the risk of costs in the case of an adverse decision puts this beyond the means of most people. Expansion of the NTCAT role to include the ability for a person to seek review of enforcement decisions by the DCA would allow for independent review and over time provide guidance on the interpretation of the Act.

Actions under this reform are to:

- 4.3.1. Introduce that a person unsatisfied with the DCA's handling of a complaint may apply to the NTCAT for an Enforcement Order.
- 4.3.2. Introduce the right of review for a person subject to an "Enforcement Notice" issued by the DCA to the NTCAT.

4.4. The role of Authorised Officers

Authorised Officers are appointed to conduct compliance investigations on behalf of the Minister and are the primary point for receipt of complaints, investigation of complaints, preparation of briefings on enforcement matters to the DCA, monitoring of compliance with decisions of the DCA, and liaison with complainants. In order to ensure that Authorised Officers have effective powers to conduct their investigations, actions under this reform are to:

- 4.4.1. Introduce powers for an Authorised Officer to take any action that is necessary to find out if any person has contravened the Act including taking measurements/samples, photographs, and to require a person to produce any documents considered necessary
- 4.4.2. Create new offences for assault, delay, obstruct, hinder or impeding an Authorised Officer, failure to produce records or making false or misleading statements.
- 4.4.3. Introduce the requirement for an Authorised Officer to be issued with a photographic identity card, for the card to be produced and displayed when exercising a power under the Act and to create an offence for failure to return an identity card if appointment ceases.
- 4.4.4. Clarify that Authorised Officers are appointed by the Chief Executive and that police officers should be deemed authorised officers.
- 4.4.5. Provide a mechanism, though the Regulations, for the Chief Executive to appoint local government employees as Authorised Officers subject to conditions.

4.5. Revision of penalty units

A jurisdictional review has identified that the current penalties for offences are low compared to other jurisdictions and do not reflect the bad faith of the breach nor community expectations around protections for environment, heritage and amenity. The current maximum penalty does not reflect the value the community places on compliance with the Scheme. In particular this is the case for offences that can have significant amenity impacts such as clearing of native vegetation and unapproved industrial uses in a residential area.

Action under this reform is to:

4.5.1 Increase penalties to a level so they provide effective deterrent, reflect the seriousness of the breach, and are consistent with comparable offences in other jurisdictions.

4.6. Introduction of penalty infringement notices

The use of Penalty Infringement Notices (PINS) has proven effective in other jurisdictions in building a culture of compliance within industry and are typically restricted to offences that have an immediate short term impact on amenity or the environment. PINS are best used to encourage compliance when immediate rectification is relatively easy and further prosecution would be excessive. Examples include minor failure to comply with Development Permit conditions when undertaking works (hours of construction, erosion and sediment control measures) or non-compliance with Scheme provisions (advertisement signs).

Action under this reform is to:

4.6.1. Introduce the use of PINS by Authorised Officers for a prescribed range of offences listed in the Regulations.

4.7. Deeming Provisions

The prosecution for offences against the Act in the past has proven difficult in cases where it has been unclear whether it was the owner, occupier or another third party that carried out the offence. Other jurisdictions have found it necessary to specify people who are criminally liable for breaches of the planning scheme on land. Specifically, the owner and occupier of the land are each deemed guilty if the land is used or developed in contravention of the planning scheme or permit. A contractor working without a required permit is also considered guilty of an offence.

By deeming certain persons to be liable, the onus of proof for who is responsible is effectively reversed. Prosecution can proceed on the basis that an offence has occurred, with each deemed person held responsible and each required to prove they are not guilty.

Action under this reform is to:

4.7.1. Introduce deeming provisions that specify the owner and occupier is guilty of an offence if the land is used or developed in contravention of a planning scheme or a permit.

4.8. Liability of office holders

The number of body corporates in the Northern Territory has increased in recent years. Therefore, it is considered necessary to now include responsibility for offences to officers of bodies corporate if they failed to exercise due diligence to prevent the commission of the offence by the body corporate.

Action under this reform is to:

4.8.1. Introduce that office holders of body corporates be included as liable for their body corporate where they failed to exercise due diligence.

4.9. Time to commence prosecution

The Act currently provides for a two-year period to commence prosecution from the time any member of the Police Force or an Authorised Officer becomes aware of the commission of the alleged offence. However, it is unclear if the DCA has the ability to issue an Enforcement Notice if a development or use contravenes the Scheme at any time regardless of when it first became aware of the alleged offence.

The DCA should have the ability to issue an Enforcement Notice if a development or use contravenes the Scheme at any time regardless of when it first became aware of the alleged offence. This is to ensure action can be taken against continuing offences that can occur sporadically over several years. For example a mango packing shed may have a history of non-compliance with the conditions on its development permit but due to the seasonal nature of the use, compliance may vary from year to year. The DCA could, if necessary, issue an Enforcement Notice each year that a breach of operating conditions occurs.

Action under this reform is to:

4.9.1. Clarify the wording of the Act that the two-year limitation does not interfere with civil enforcement action, and that persons can be prosecuted for ongoing breaches of the scheme, provided the breach was ongoing within the previous two years.

ENCL: 1ST ORDINARY COUNCIL MEETING/OPEN AGENDA ITEM: 15.3

RENAMING OF ONE ROAD -BARNESON STREET TO GARRAMILLA

REPORT No.: 18CF0084 BS:hd COMMON No.: 3879674 DATE: 11/09/2018

Presenter: Manager City Planning, Cindy Robson

Approved: Chief Executive Officer, Scott Waters

PURPOSE

The purpose of this report is to respond to the Northern Territory Government who is seeking City of Darwin's written support to rename Barneson Street and proposed Barneson Boulevard to Garramilla.

LINK TO STRATEGIC PLAN

The issues addressed in this report are in accordance with the following Goals/Strategies as outlined in the 'Evolving Darwin Towards 2020 Strategic Plan':-

Goal

1. Collaborative, Inclusive and Connected Community

Outcome

- 1.4 Improved relations with all levels of government and significant stakeholders **Key Strategies**
- 1.4.2 Play an active role in strategic and statutory planning processes

KEY ISSUES

- The Northern Territory Government (NTG) is seeking written support from Council to rename Barneson Street and proposed Barneson Boulevard to Garramilla.
- Since 1992 naming authorities have been encouraged by governments to use Aboriginal place names in recognition of their importance to local history and culture.
- The proposed road name is not duplicated within the greater Darwin area.
- It is recommended that Council support the new road name Garramilla.

PAGE: 2

REPORT NUMBER: 18CF0084 BS:hd

SUBJECT: RENAMING OF ONE ROAD - BARNESON STREET TO GARRAMILLA

RECOMMENDATIONS

A. THAT Report Number 18CF0084 BS:hd entitled Renaming of one road - Barneson Street to Garramilla, be received and noted.

B. THAT Council support the renaming of Barneson Street and naming the remainder of the new entrance road to Garramilla as proposed by the Northern Territory Government.

BACKGROUND

The NTG has commenced construction of a new entry point to Darwin's Central Business District (CBD), which has been referred to as Barneson Boulevard during the design and consultation phases. The new road will connect Tiger Brennan Drive, via Barneson Street to Cavenagh Street, to more evenly distribute traffic throughout the CBD, refer **Attachment A**.

On 24 August 2018, Minister Lawler announced the renaming of Barneson Boulevard to Garramilla. The media release is at **Attachment B**.

The NTG is now seeking City of Darwin's written support to change the gazetted name of Barneson Street and name the remainder of the proposed new road Garramilla, refer **Attachment C**.

Council's decision will be included in the NTG's application to the Place Names Committee, for their consideration.

PREVIOUS DECISION

At the 2nd Ordinary Council Meeting in February 2018, Council resolved as follows:

DECISION NO.22\0443 (27/02/18)

Use of Larrakia Place Names throughout the Municipality

Report No. 18CL0003 KS:kl (19/02/18) Common No. 3407393

- A. THAT Report Number 18CL0003 KS:kl entitled Use of Larrakia Place Names Throughout The Municipality, be received and noted.
- B. THAT Council endorse in principle, development of a Larrakia Heritage Interpretative Signage Plan in partnership with Larrakia cultural authorities and organisations to advance inclusion of Larrakia heritage, history, cultural knowledge and language for significant sites.
- C. THAT Council refer \$40,000 to the 2018/2019 budget process to develop and implement a Larrakia Heritage Interpretative Signage Plan.
- D. THAT a report come back to Council in April 2019 providing a progress update on Use of Larrakia Place Names throughout the Municipality.

PAGE: 3

REPORT NUMBER: 18CF0084 BS:hd

SUBJECT: RENAMING OF ONE ROAD - BARNESON STREET TO GARRAMILLA

DISCUSSION

City of Darwin acknowledges the Larrakia people as the Traditional Owners of all the land and waters of the greater Darwin region. Council has previously considered use of Larrakia place names throughout the municipality, to recognise and celebrate Larrakia culture as well as supporting preservation of language. Consistent use of accurate place names is an essential element of effective communication worldwide.

The word Garramilla has a special significance for Larrakia people. To the Larrakia, Darwin is known as Garramilla, and the word refers to the white stone that appears in the cliff-faces around Darwin Harbour.

The NTG announced the change of the proposed road name to elevate Aboriginal identity, language and history.

It is noted that the road type has not been provided at this time. The NTG has deliberately left this out, as the Place Names Committee will assess the road name and the survey group will assess and provide the road type to the name. Road types applicable to this type of road include Avenue, Drive and Boulevard.

The proposed road belongs to and is a NTG project. At this time, no discussion or determination has been made as to future ownership of this road.

CONSULTATION PROCESS

In preparing this report, the following City of Darwin officers were consulted:

Planning officer

In preparing this report, the following External Parties were consulted:

- Secretary, Place Names Committee
- Department of Infrastructure, Planning and Logistics

POLICY IMPLICATIONS

The application complies with the Place Names Committee guidelines.

BUDGET AND RESOURCE IMPLICATIONS

No budget or resource implications have been identified.

RISK/LEGAL/LEGISLATIVE IMPLICATIONS

No risk, legal, legislative implications is expected from this application.

PAGE: 4

REPORT NUMBER: 18CF0084 BS:hd

SUBJECT: RENAMING OF ONE ROAD - BARNESON STREET TO GARRAMILLA

ENVIRONMENTAL IMPLICATIONS

No risk, legal, legislative implications have been identified.

COUNCIL OFFICER CONFLICT OF INTEREST DECLARATION

We the Author and Approving Officers declare that we do not have a Conflict of Interest in relation to this matter.

CINDY ROBSON MANAGER CITY PLANNING

SCOTT WATERS CHIEF EXECUTIVE OFFICER

For enquiries, please contact Cindy Robson on 8930 0528 or email: c.robson@darwin.nt.gov.au.

Attachments:

Attachment A: Plan of Barneson Boulevard
Attachment B: Media Release – Change of name

Attachment C: NTG Letter requesting City of Darwin support for name change



Page 1 of 2

ATTACHMENT B

Eva Lawler

Minister for Infrastructure, Planning and Logistics



Creating Jobs, Investing in Local Decision-Making: First Aboriginal Place Name Revealed

24 August 2018

The Territory Labor Government proposes to rename Barneson Boulevard to a Larrakia name, Garramilla, fulfilling its promise to elevate Aboriginal identity, language and history.

The Chief Minister pledged in his landmark Jabiru Statement last year to honour our Aboriginal heritage in the everyday, and to rename Barneson Boulevard with a Larrakia name.

In April the Place Names Committee convened to determine the highest priorities for renaming inappropriate and offensive place names and to consider dual names submitted by Territorians.

The Chief Minister requested the Place Names Committee focus on enhancing complementary place naming processes to elevate Aboriginal identity.

Members were appointed for a three-year period. Darwin-based historian Dr Samantha Wells chairs the committee, which also includes former Darwin Lord Mayor Katrina Fong Lim and Mr Ronald Plummer from the Barkly Regional Council. The Surveyor-General for the NT is also an exofficio member of the Committee and Mr Robert Sarib is currently acting in the role.

Quotes from Minister for Infrastructure, Planning and Logistics, Eva Lawler.

"The Territory Labor Government promised to elevate our Aboriginal heritage to make it a part of the everyday, and the naming and renaming of places and streets is one way of doing this. It also highlights our Government's strong agenda on local decision making.

"Larrakia organisations have proposed "Garramilla" as their preferred road name, and we will be consulting more broadly with the Larrakia People and Territorians about the use of 'Garramilla' for this iconic third entry into Darwin's CBD.

"Government will continue to work on recognising Aboriginal identity in our place names.

"The Territory Labor Government's priority is to create local jobs, and this project has created 80 local jobs for Territorians."

Quotes from Larrakia Nation Chairman Richard Fejo

"This is a progressive step by Government and we are pleased to see the Larrakia language elevated into everyday language on a project of this size."

Quote from Larrakia Development Corporation Chairman Mark Motlop

91

"The word Garramilla has a special significance for Larrakia people on Larrakia country. The word refers to the white stone that appears in the cliff-faces around Darwin Harbour. We have discussed the name Garramilla with senior Larrakia people in Darwin and will continue to consult with our families."

Media contact: Kim Stephens 0417 683 144



ATTACHMENT C

DEPARTMENT OF INFRASTRUCTURE, PLANNING AND LOGISTICS

Chief Executive Level 5 Energy House 18-20 Cavenagh Street DARWIN NT 0800

Postal Address GPO Box 1680 DARWIN NT 0800

T 08 8924 7029 E andrew.kirkman@nt.gov.au

File Ref: TRM Ref No. 2018/0015

Mr Scott Waters Chief Executive Officer City of Darwin GPO Box 84 Darwin NT 0801

Scott Dear Mr Waters

Re: Consultation on the naming of Barneson Boulevard

At the recent media event on 24th August, Minister Lawler announced the proposed renaming of Barneson Boulevard to 'Garramilla'.

In order to progress this name change in a timely manner, as the Territory's road authority I have undertaken to consult on the name 'Garramilla' that has been proposed by the Larrakia people and to provide supporting documentation to the Place Names Committee for its consideration and recommendation to the Minister in accordance with legislative requirements (Place Names Act).

I acknowledge that the views of the City of Darwin must also be included in any Place Names Committee recommendation to the Minister and would appreciate your support for the proposed Larrakia name of 'Garramilla' for Barneson Boulevard.

I thank you for your earliest consideration of this matter in order to enable us to progress the official re-naming of this significant road.

Yours sincerely,

Andrew Kirkman Chief Executive

26August 18

TWENTY-THIRD ORDINARY COUNCIL MEETING - OPEN SECTION TUESDAY, 11 SEPTEMBER 2018

ORD09/12

16. INFORMATION ITEMS AND CORRESPONDENCE RECEIVED

Nil

- **17.** REPORTS OF REPRESENTATIVES
- 18. **QUESTIONS BY MEMBERS**
- 19. **GENERAL BUSINESS**
- DATE, TIME AND PLACE OF NEXT ORDINARY COUNCIL MEETING 21. Common No. 2695130

THAT the next Ordinary Meeting of Council be held on Tuesday, 25 September 2018, at 5:30pm (Open Section followed by the Confidential Section), The Essington International School Darwin, Chapman Road, Nightcliff, Darwin.

CLOSURE OF MEETING TO THE PUBLIC 22.

Common No. 2695131

THAT pursuant to Section 65 (2) of the Local Government Act and Regulation 8 of the Local Government (Administration) Regulations the meeting be closed to the public to consider the Confidential Items of the Agenda.

23. ADJOURNMENT OF MEETING AND MEDIA LIAISON



PREVIOUS MINUTES OPEN

Ordinary Council Meeting

28 August 2018



TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/1

MINUTES OF THE TWENTY SECOND ORDINARY COUNCIL MEETING OF THE TWENTY-SECOND COUNCIL HELD IN COUNCIL CHAMBERS, CIVIC CENTRE, HARRY CHAN AVENUE ON TUESDAY, 28 AUGUST 2018 COMMENCING AT 5.30 PM.

MEMBERS: The Right Worshipful, Lord Mayor, K Vatskalis, (Chair); Member A J Arthur; Member J Bouhoris; Member S Cullen; Member J A Glover; Member G J Haslett; Member R M Knox; Member G Lambrinidis; Member S J Niblock; Member M Palmer; Member R Want de Rowe; Member E L Young.

OFFICERS: Chief Executive Officer, Mr S Waters; Acting Chief Operating Officer, Mr A Roach; Acting General Manager City Operations, Mr N Kleine; Acting General Manager City Life, Mr M Grassmayr; Acting General Manager City Futures, Ms S Gamble; Acting Executive Manager, Ms S Jeeves; Communications and Public Relations Officer, Ms P Hopson; Waste Management Coordinator, Mr N Teoh; Committee Administrator, Mrs P Hart.

APOLOGY: Member P Pangquee.

MEDIA: Channel 9, Ms Melissa McKay; NT News, Mr Will Zwar.

WEBCASTING DISCLAIMER

The City of Darwin live webcasts the Open Section of Ordinary Council Meetings. Audiovisual recording equipment was configured to avoid coverage of the public gallery area and the City of Darwin used its best endeavours to ensure images in this area are not webcast. However the City of Darwin expressly provided no assurances to this effect and in the event your image was webcast, you were by remaining in the public gallery area taken to have given the City of Darwin a non-exclusive licence to copy and broadcast your image worldwide for no reward.

	* * * INDEX * * *	PAGE
1.	ACKNOWLEDGEMENT OF COUNTRY	4
2.	THE LORD'S PRAYER	4
3.	MEETING DECLARED OPEN	4
4.	APOLOGIES AND LEAVE OF ABSENCE	4
5.	ELECTRONIC MEETING ATTENDANCE	5

TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/2

6.	DECLARATION OF INTEREST OF MEMBERS AND STAFF		
7.	CONFIRMATION OF MINUTES OF PREVIOUS	MEETING/S	
7.1 7.2	Ordinary Council Meeting Confidential Ordinary Council Meeting	14/08/18	
7.3	Business Arising	(Moved from Confidential)6	
8.	MATTERS OF PUBLIC IMPORTANCE	6	
9.	DEPUTATIONS AND BRIEFINGS	6	
10.	PUBLIC QUESTION TIME	6	
11.	CONFIDENTIAL ITEMS		
11.1 11.2 11.3	Closure to the Public for Confidential Items Moving Open Items Into Confidential Moving Confidential Items Into Open	7	
12.	PETITIONS	7	
13.	NOTICE(S) OF MOTION	7	
14.1	OFFICERS REPORTS (ACTION REQUIRED)		
14.1.1 14.1.2 14.1.3 14.1.4	Council Responses to Liquor Licence Application Brass in the Grass	mentS Financial Assistance	
14.2	OFFICERS REPORTS (RECEIVE & NOTE)		
14.2.1 14.2.1 14.2.3 14.2.4 14.2.5	Outdoor Advertising Signs Code – Community C Quarterly On-Street and Off-Street Parking Statis April-June 2018	stics	
14.2.5	Post Cyclone Marcus Grass Management Option Future Council Organisation Structure		

TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/3

15.	TOWN PLANNING REPORT/LETTERS	
15.1	Council Responses to Development Applications – August 2018	12
16.	INFORMATION ITEMS AND CORRESPONDENCE RECEIVED	13
17.	REPORTS OF REPRESENTATIVES	
17.1 17.2	Arts and Cultural Development Advisory Committee Workshop Darwin Festival 2018	
18.	QUESTIONS BY MEMBERS	
18.1 18.2 18.3 18.4 18.5 18.6 18.7 18.8 18.9	Waste Education Program Parking Zones along Smith Street and Cavenagh Street Name Change for Barneson Boulevard Speeding Concerns in the Northern Suburbs Parking Issues on the corner of Gsell Street/Henbury Avenue, Wanguri Parking at Hibiscus Shopping Centre Water Leak on Bayview Boulevard Wagaman Shops Beautification McMinn Street Service Road Parking	14 14 14 15 15
19.	GENERAL BUSINESS	
19.1	Acting Deputy Lord Mayor 17-24 September 2018	16
20.	DATE, TIME AND PLACE OF NEXT ORDINARY COUNCIL MEETING	16
21.	CLOSURE OF MEETING TO THE PUBLIC	16
22.	ADJOURNMENT OF MEETING AND MEDIA LIAISON	16

TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/4

1. ACKNOWLEDGEMENT OF COUNTRY

2. THE LORD'S PRAYER

3. MEETING DECLARED OPEN

The Chair declared the meeting open at 5.32pm.

4. APOLOGIES AND LEAVE OF ABSENCE

Common No. 2695036

4.1 Apologies

(Haslett/Glover)

THAT the apology from Member P Pangquee be received.

DECISION NO.22\1041

(28/08/18)

Carried

4.2 Leave of Absence Granted

Nil

4.3 Leave of Absence Requested

(Young/Haslett)

- A. THAT a Leave of Absence be granted for Member S Cullen for the period 9 15 September 2018.
- B. THAT a Leave of Absence be granted for Member S Cullen for the period 23 September to 1 October 2018.
- C. THAT a Leave of Absence be granted for Member R M Knox for the period 8 September to 1 October 2018.
- D. THAT a Leave of Absence be granted for Member A Arthur for the period 17 24 September 2018.
- E. THAT a Leave of Absence be granted for Member S J Niblock for the period 5-6 September 2018.

DECISION NO.22\1042 (28/08/18) Carried

TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/5

5. ELECTRONIC MEETING ATTENDANCE

Common No. 2221528

5.1 <u>Electronic Meeting Attendance Granted</u>

(Bouhoris/Haslett)

THAT Council note that pursuant to Section 61 (4) of the Local Government Act and Decision No. 21\0009 - 15/04/12, the following member(s) was granted permission for Electronic Meeting Attendance at this the twenty second Ordinary Council Meeting held on Tuesday, 28 August 2018:

Member G Lambrinidis

DECISION NO.22\1043

(28/08/18)

Carried

5.2 <u>Electronic Meeting Attendance Requested</u>

(Palmer/Arthur)

THAT Council note that pursuant to Section 61 (4) of the Local Government Act and Decision No. 21\0009 - 15/04/12, the following members request Electronic Meeting Attendance:

- A. Member Cullen to attend all Council and Committee Meetings for the period of 9 15 September 2018 and 23 September to 1 October 2018...
- B. Member R M Knox to attend all Council and Committee Meetings for the period of 8 September to 1 October 2018.

DECISION NO.22\1044

(28/08/18)

Carried

6. DECLARATION OF INTEREST OF MEMBERS AND STAFF

Common No. 2752228

6.1 <u>Declaration of Interest by Members</u>

(Young/Haslett)

THAT Council note that pursuant to Section 73 & 74 of the Local Government Act, Member J Bouhoris declared a Conflict of Interest in Item C27.2.1.

DECISION NO.22\1045

(28/08/18)

Carried

6.2 Declaration of Interest by Staff

Nil

TWENTY SECOND ORDINARY COUNCIL MEETING - OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/6

Member R Want de Rowe joined the meeting at 5.43pm.

7. CONFIRMATION OF MINUTES OF PREVIOUS MEETING/S Common No. 1955119

7.1 Confirmation of the Previous Ordinary Council Meeting

(Palmer/Knox)

THAT the tabled minutes of the previous Ordinary Council Meeting held on Tuesday, 14 August 2018, be received and confirmed as a true and correct record of the proceedings of that meeting.

DECISION NO.22\1046

(28/08/18)

Carried

7.2 Confirmation of the Previous Confidential Ordinary Council Meeting

With the consent of the Council, the Decisions arising from this item were moved from the Confidential Section into the Open Section of the Minutes.

(Cullen/Knox)

- A. THAT the tabled minutes of the previous Confidential Ordinary Council Meeting held on Tuesday, 14 August 2018, be received and confirmed as a true and correct record of the proceedings of that meeting.
- B. THAT this decision be moved into Open.

DECISION NO.22\1047

(28/08/18)

Carried

7.2 Business Arising

Nil

8. MATTERS OF PUBLIC IMPORTANCE

Nil

9. DEPUTATIONS AND BRIEFINGS

Nil

10. PUBLIC QUESTION TIME

Nil

TWENTY SECOND ORDINARY COUNCIL MEETING - OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/7

11. CONFIDENTIAL ITEMS

Common No. 1944604

11.1 Closure to the Public for Confidential Items

(Haslett/Young)

THAT pursuant to Section 65 (2) of the Local Government Act and Regulation 8 of the Local Government (Administration) Regulations the meeting be closed to the public to consider the following Confidential Items:-

<u>ltem</u>	<u>Regulation</u>	Reason
C27.1.3	8(c)(i)	information that would, if publicly disclosed, be likely to cause commercial prejudice to, or confer an unfair commercial advantage on, any person
C27.1.1 C27.1.2	8(c)(iv)	information that would, if publicly disclosed, be likely to prejudice the interests of the council or some other person
C27.2.1	8(d)	information subject to an obligation of confidentiality at law, or in equity

DECISION NO.22\1048 (28/08/18) Carried

11.2 Moving Open Items Into Confidential

Nil

11.3 Moving Confidential Items Into Open

Nil

12. PETITIONS

Nil

13. NOTICE(S) OF MOTION

Nil

TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/8

14.1 OFFICERS REPORTS (ACTION REQUIRED)

14.1.1 Council Responses to Liquor Licence Applications August 2018

Report No. 18CL0081 EB:kl (28/08/18) Common No. 3859224

Procedural Motion

(Want de Rowe/Bouhoris)

THAT this item lay on the table to enable Council to request the community impact statement for the application.

Carried

ACTION: DARWIN SAFER CITY COORDINATOR NOTE: ACTING GENERAL MANAGER CITY LIFE

(Cullen/Bouhoris)

- A. THAT Report Number 18CL0081 EB:kl entitled Council Response To Liquor Licence Applications August 2018, be received and noted.
- B. THAT Council has not identified any reason that would grounds for objection under Section 47F (2) of the Liquor Act for the Application for the proposed Substitution of Premises and Variation of Licence Conditions for Woolworths Group Limited for 'Darwin Dan Murphy's'.

14.1.2 Brass in the Park

Report No. 18CL0058 KS:kl (28/08/18) Common No. 3771880

(Lambrinidis/Glover)

- A. THAT Report Number 18CL0058 KS:kl entitled Brass in the Park, be received and noted.
- B. THAT Council endorse the proposed 2018/19 Brass in the Park Twilight Series as detailed in Report Number 18CL0058 KS:kl entitled Brass in the Park.
- C. THAT Council Officers conduct an evaluation in consultation with the Darwin City Brass band of the Twilight Series to determine any feasibility of ongoing Brass in the Park program.

DECISION NO.22\1049

(28/08/18)

Carried 12/0

ACTION: COMMUNITY EVENTS PRODUCER NOTE: ACTING GENERAL MANAGER CITY LIFE

TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/9

14.1.3 Review of Policy 085 – Compliance and Enforcement

Report No. 18CL0082 MG:kl (28/08/18) Common No. 3367725

(Haslett/Young)

- A. THAT Report Number 18CL0082 MG:kl entitled Review of Policy 085 Compliance and Enforcement, be received and noted.
- B. THAT Council rescind the current City of Darwin Policy No. 085 Compliance and Enforcement at **Attachment A** to Report Number 18CL0082 MG:kl entitled Review of Policy 085 Compliance and Enforcement.
- C. THAT Council adopt the revised City of Darwin Policy No. 085 Compliance and Enforcement at **Attachment B**, as amended administratively, to Report Number 18CL0082 MG:kl entitled Review of Policy 085 Compliance and Enforcement.
- D. THAT Council adopt the City of Darwin Enforcement Guidelines as contained at **Attachment C** to Report Number 18CL0082 MG:kl entitled Review of Policy 085 Compliance and Enforcement.

DECISION NO.22\1050

(28/08/18)

Carried 12/0

ACTION B, C: MANAGER STRATEGY ACTION D: ACTING GENERAL MANAGER CITY LIFE

14.1.4 <u>Northern Territory Grants Commission – Financial Assistance Allocations</u> 2018/19

Report No. 18CP0106 VG:ks (28/08/18) Common No. 3874401

(Lord Mayor/Young)

- A. THAT report number 18CP0105 VG:ks entitled Northern Territory Grants Commission Financial Assistance Allocations 2018/19 be received and noted.
- B. THAT Council give consideration to the long term effect that Financial Assistance Allocations funding will have on its Long Term Financial Plan and seek that operational efficiencies be identified to mitigate any potential significant changes to this funding program in the future.

DECISION NO.22\1051

(28/08/18)

Carried 12/0

ACTION: MANAGER STRATEGY NOTE: ACTING GENERAL MANAGER CITY PERFORMANCE

TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/10

14.2 OFFICERS REPORTS (RECEIVE & NOTE)

14.2.1 Outdoor Advertising Signs Code – Community Consultation

Report No. 18CF0004 BS:hd (28/08/18) Common No. 3533150

(Knox/Want de Rowe)

THAT Report Number 18CF0004 BS:hd entitled Outdoor Advertising Signs Code – Community Consultation, be received and noted.

DECISION NO.22\1052

(28/08/18)

Carried 12/0

14.2.2 Quarterly On-Street and Off-Street Parking Statistics – April to June 2018 Report No. 18CF0067 CD:nt (28/08/18) Common No. 376351

(Want de Rowe/Young)

THAT Report Number 18CF0067 CD:nt entitled Quarterly On Street - Off Street Parking Statistics - April to June 2018, be received and noted.

DECISION NO.22\1053

(28/08/18)

Carried 12/0

14.2.3 Switching on Darwin Project Update - August 2018

Report No. 18CF0068 (28/08/18) Common No. 3226493

(Lord Mayor/Glover)

THAT Report Number 18CF0068 SG:nt entitled Switching On Darwin Project Update - August 2018, be received and noted.

DECISION NO.22\1054

(28/08/18)

Carried 12/0

14.2.4 Monthly Financial Report – July 2018

Report No. 18CP0104 - IF:ks (28/08/18) Common No. 2476534

(Knox/Niblock)

THAT Report Number 18CP0104 IF:ks entitled Monthly Financial Report July 2018, be received and noted.

DECISION NO.22\1055

(28/08/18)

Carried 12/0

TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/11

14.2.5 Post Cyclone Marcus Grass Management Options

Report No. 18CO0043 RQ:cb (28/08/18) Common No. 3818787

(Glover/Arthur)

THAT Report Number 18CO0043 RQ:cb entitled Post Cyclone Marcus Grass Management Options, be received and noted.

Amendment

(Glover/Arthur)

B. THAT the Chief Executive Officer identifies funds within existing budget to implement Option 3 (Standard Type Hydromulch Seed Mix) or Option 4 (Premium Hydro Seed Mix with Bonding Agent), as per Report Number 18CO0043 RQ:cb entitled Post Cyclone Marcus Grass Management Options, prior to the commencement of the 2018 Wet Season.

Carried

Substantive Motion

(Glover/Arthur)

- A. THAT Report Number 18CO0043 RQ:cb entitled Post Cyclone Marcus Grass Management Options, be received and noted.
- B. THAT the Chief Executive Officer identifies funds within existing budget to implement Option 3 (Standard Type Hydromulch Seed Mix) or Option 4 (Premium Hydro Seed Mix with Bonding Agent), as per Report Number 18CO0043 RQ:cb entitled Post Cyclone Marcus Grass Management Options, prior to the commencement of the 2018 Wet Season.

DECISION NO.22\1056

(28/08/18)

Carried 12/0

ACTION: ACTING GENERAL MANAGER CITY OPERATIONS

TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/12

14.2.6 Future Council Organisation Structure

Report No. 18CE0032 SW:jg (28/08/18) Common No. 3697285

(Lord Mayor/Bouhoris)

- A. THAT Report Number 18CDE0032 SW:jg entitled Future Council Organisation Structure, be received and noted.
- B. THAT Council receive and note the Future Organisation Structure of Council that will be transitioned to over the next two months.
- C. THAT Council receive and note the advice that the Chief Executive Officer has made appointments to the following positions:
 - Chief Operating Officer, Mr Chris Potter
 - General Manager Community and Regulatory Services, Ms Polly Banks
 - General Manager Engineering and City Services, Mr Brendan Smith
 - General Manager Innovation Growth and Development, Mr Joshua Sattler

DECISION NO.22\1057 (28/08/18)

Carried 12/0

15. TOWN PLANNING REPORT/LETTER

15.1 Council Responses to Planning Applications - August 2018

Report No. 18CF0078 BS:hd (28/08/18) Common No. 2547669

(Want de Rowe/Young)

- A. THAT Report Number 18CF0078 BS:hd entitled Council Responses to Planning Applications August 2018, be received and noted.
- B. THAT Council endorse the responses to the Development Consent Authority within **Attachments A** and **B** to Report Number 18CF0078 BS:hd entitled Council Responses to Planning Applications August 2018.
- C. THAT the cross-reference table of the Development Consent Authority outcomes at **Attachment C** to Report Number 18CF0078 BS:hd entitled Council Responses to Planning Applications August 2018, be received and noted.

DECISION NO.22\1058 (28/08/18) Carried 12/0

ACTION: ACTING MANAGER CITY PLANNING NOTE: ACTING GENERAL MANAGER CITY FUTURES

TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/13

16. INFORMATION ITEMS AND CORRESPONDENCE RECEIVED

Nil

17. REPORTS OF REPRESENTATIVES

Common No. 1735503

(Lord Mayor/Want de Rowe)

THAT the following Reports of Representatives be received and noted.

DECISION NO.22\1059

(28/08/18)

Carried

17.1 Arts and Cultural Development Advisory Committee Workshop

Member R M Knox reported on her attendance at the Arts and Cultural Development Advisory Committee workshop with Alderman Arthur. There was discussion around the direction of the arts and the committee. Member Knox noted a query around whether a standard heading in council reports can be 'Arts and Culture'.

ACTION: CEO

17.2 Darwin Festival 2018

(Bouhoris/Lord Mayor)

THAT City of Darwin congratulates the Darwin Festival organising committee on a successful 2018 Darwin Festival.

DECISION NO.22\1060

(28/08/18)

Carried 12/0

18. QUESTIONS BY MEMBERS

(Bouhoris/Palmer)

THAT the following Questions by Members be received and noted.

DECISION NO.22\1061

(28/08/18)

Carried

18.1 Waste Education Program

Member R M Knox asked for an update on the waste education program.

The Acting General Manager City Operations took the question on notice.

ACTION: ACTING GENERAL MANAGER CITY OPERATIONS

TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/14

18.2 Parking Zones along Smith Street and Cavenagh Street Common No. 1952026

Member R M Knox asked whether council can review parking zones along Smith Street and Cavenagh Street in the CBD.

The Acting General Manager City Futures responded and advised that the Northern Territory Government is currently undertaking a parking study of the CBD, including occupancy rates of all car parks. Pending the outcomes of the study, there will be a council car parking workshop to review parking zones.

18.3 Name Change for Barneson Boulevard

Common No. 2116605

Member G J Haslett noted the proposed name change for Barneson Boulevard that appeared in the media and asked whether the Northern Territory Government has naming rights to Council-controlled roads.

The Chief Executive Officer responded and advised that council has received early correspondence regarding the consultation that is going to be undertaken, and that there will be a report to council next Ordinary Council Meeting.

18.4 Speeding Concerns in the Northern Suburbs

Member J Bouhoris raised a query from residents about concerns around speeding in the northern suburbs. Could Council promote an initiative for residents to hire speed control signs for installation?

The Acting General Manager City Operations responded and advised that City of Darwin have a number of these signs already. They are generally deployed in school zones, and on an ad-hoc basis in areas of concern as required

18.5 Parking Issues on the corner of Gsell Street/Henbury Avenue, Wanguri Common No. 3836940

Member R Want de Rowe noted resident concerns regarding the new Henbury School area. Driveways are being blocked and bins are not able to be collected due to cars parking in the area. Can yellow lines be installed along Henbury Avenue to allow access for residents?

The Acting General Manager City Operations responded and noted that this is an existing request from Council that officers are investigating at present.



TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/15

18.6 Parking at Hibiscus Shopping Centre

Common No. 3885740

Member R Want de Rowe noted that the new bollards at Hibiscus Shopping Centre are causing trucks to park across the road on the nature strip. Could indented parking be investigated for this area?

The Acting General Manager City Operations took the guestion on notice.

ACTION: ACTING GENERAL MANAGER CITY OPERATIONS

18.7 Water Leak on Bayview Boulevard

Member R Want de Rowe noted that there is a large water leak on Bayview Boulevard that has been present for a weel. Is this council reticulation? Can this be looked at?

The Acting General Manager City Operations took the question on notice.

ACTION: ACTING GENERAL MANAGER CITY OPERATIONS

18.8 <u>Wagaman Shops Beautification</u>

Member G Lambrinidis asked for an update on his request regarding Wagaman shops beautification.

The Acting General Manager City Operations advised that no update is available yet.

18.9 McMinn Street Service Road Parking

Common No. 3761313

Member A Arthur noted the implementation of parking changes on McMinn Service Road and the subsequent enforcement. Does council have residential parking permits for those residents in the area who do not have onsite parking?

The Acting General Manager City Futures responded and advised that permits are not issued in this way for residential areas, only in off-street carparks.



TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN SECTION TUESDAY, 28 AUGUST 2018

ORD08/16

19. GENERAL BUSINESS

19.1 Acting Deputy Lord Mayor 17-24 September 2018

Common No. 375173

(Lord Mayor/Arthur)

THAT in accordance with Part 4.3 of the Local Government Act, Member J Bouhoris be appointed as Acting Deputy Lord Mayor for the period of 17-24 September 2018.

DECISION NO.22\1062

(28/08/18)

Carried

ACTION: CA

20. DATE, TIME AND PLACE OF NEXT ORDINARY COUNCIL MEETING Common No. 2695130

(Glover/Lord Mayor)

THAT the next Ordinary Meeting of Council be held on Tuesday, 11 September 2018, at 5:30pm (Open Section followed by the Confidential Section), Council Chambers, 1st Floor, Civic Centre, Harry Chan Avenue, Darwin.

DECISION NO.22\1063

(28/08/18)

Carried

21. CLOSURE OF MEETING TO THE PUBLIC

Common No. 2695131

(Glover/Lord Mayor)

THAT pursuant to Section 65 (2) of the Local Government Act and Regulation 8 of the Local Government (Administration) Regulations the meeting be closed to the public to consider the Confidential Items of the Agenda.

DECISION NO.22\1064

(28/08/18)

Carried

22. ADJOURNMENT OF MEETING AND MEDIA LIAISON

Common No. 2695132

(Glover/Lord Mayor)

THAT the meeting be adjourned at 6.55pm for 20 minutes to enable the Media to liaise with the Lord Mayor.

DECISION NO.22\1065

(28/08/18)

Carried

TWENTY SECOND ORDINARY COUNCIL MEETING – OPEN S TUESDAY, 28 AUGUST 2018	SECTION ORD08/17
The meeting moved to the Confidential Section at 7	.12pm.
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	THE RIGHT WORSHIPFUL, LORD MAYOR, K VATSKALIS (CHAIR) - 2ND ORDINARY COUNCIL MEETING - TUESDAY, 28 AUGUST 2018
Confirmed On: Tuesday, 11 September 2	2018
Chair:	